

Town of Colonie, New York

Financial Report

December 31, 2016

Town of Colonie, New York

Financial Report

December 31, 2016

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Independent Auditor's Report

Supervisor and Town Board
Town of Colonie, New York
Newtonville, New York

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Colonie, New York (Town) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Colonie, New York, as of December 31, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, and the required supplementary information listed in the accompanying table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual non-major fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 5, 2017, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

BST & CO. CPAs, LLP

Albany, New York
September 5, 2017



Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Description

The Town of Colonie, New York (Town), with a land area of over 57 square miles, is located in northeastern Albany County, immediately north of the City of Albany and about halfway between the Cities of Schenectady and Troy. Its northern and eastern boundaries are the Mohawk and Hudson Rivers, respectively. The Town, which includes two incorporated villages, Colonie and Menands, and such unincorporated communities as Latham, Loudonville, Maplewood, Newtonville, and West Albany, is primarily residential with some industrial and commercial valuations.

Commercial facilities include several shopping centers. The Colonie Center is a covered mall shopping center featuring major outlets of R.H. Macy, Inc., Sears Roebuck & Co., Whole Foods, Nordstrom Rack, Barnes & Noble Booksellers, Inc. and LL Bean, as well as specialty shops, restaurants, and parking. The Latham Farms Shopping Center, which includes Dicks Sporting Goods, Field & Stream, Sam's Club, and Home Depot stores, is situated between Routes 9 and 7, adjacent to the Northway. The Northway Mall complex is also located within the Town and includes Target, Lowe's, and BJ's Wholesale Club. The long dormant Latham Circle Mall has been redeveloped and includes Lowe's, a Walmart supercenter, Burlington Coat Factory, and Bob's Furniture Store. A sizeable portion of recent development in the Town has been devoted to single family residences, townhomes, and to the construction of hotels and multi-story office buildings. The Town is the site of the Albany International Airport, which provides passenger service on most major routes throughout the United States; passenger stations of Amtrak are located nearby in Rensselaer and Schenectady.

The Town provides sanitary sewer and water distribution facilities to its residents. Police protection and emergency medical service are provided by the Town. Fire protection is provided by Fire Districts and Fire Protection Districts located in the Town. The Town is the site of a base station of one of the mutual aid systems in New York State coordinating the operations of volunteers in thirteen fire departments. The Highway Department is charged with maintenance of the paved roads in the Town and is responsible for maintaining more than 310 center-line miles of highway within the Town.

In addition to the "essential services," the Town also owns and operates a variety of recreation facilities. These facilities include a 36-hole golf course, two 125+ acre parks, thirteen pocket parks, three sports complexes, swimming pools, a boat launch, 5.5 miles of bicycle paths, two dog parks, and the William K. Sanford Town Library.

The Town is situated in the center of the tri-city area (Albany-Troy-Schenectady) with access to such employment opportunities as the State of New York offices in Albany, the General Electric Company in Schenectady, industrial operations in Troy, and the United States Arsenal in Watervliet.

Highway facilities include the New York State Thruway, with two interchanges leading directly into the Town; Interstate Route 87 (the Northway), Interstate Route 90, New York Routes 5 and 7, and U.S. Route 9. Transportation for freight by rail and water is provided by the Delaware & Hudson, ConRail, and Amtrak railroads, the Hudson and Mohawk Rivers, and the Barge Canal. Air passenger and freight service is available at the Albany International Airport, located in the Town.

Governmental Organization

The Town was established in 1895 pursuant to enactment of the New York State Legislature. The Town is located in the County of Albany, New York. The County is divided for local government purposes into ten towns and the Cities of Albany, Cohoes, and Watervliet. In turn, some of the towns contain incorporated villages established for purposes of providing certain municipal services and facilities to their residents. The Town is a political subdivision of the State having its own elected legislative body, the Town Board, pursuant to Constitutional provision and, except for certain contractual arrangements for cooperative provisions of some services or facilities, the Town does not rely in any manner upon the County for purposes of providing local government needs.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Governmental Organization - Continued

The legislative body of the Town is its Town Board of seven members elected at large. The presiding officer, the Town Supervisor, is elected for a two-year term, and the six Council members are elected for staggered four-year terms.

The Supervisor is the Chief Executive and Fiscal Officer of the Town. Other elected Town officials are the Town Clerk and the Receiver of Taxes, who are elected at large to two-year and four-year terms, respectively. The three Town Justices are elected to staggered four-year terms. The Town Board appoints the Town Comptroller, Commissioner of Public Works, and Town Attorney for coterminous terms with the Town Supervisor. The Town Assessor and Personnel Officer are appointed by the Town Board for six-year terms.

The Town provides the bulk of municipal services to its residents including water and sewer facilities and builds and maintains the Town highways. Police protection is provided by the Town and the County, and fire protection is provided through separate entities: the various fire districts and voluntary fire organizations in the Town. Planning and zoning and the financing of Town courts are provided by the Town. Regulation of building construction and licensing of trades and occupations along with the usual municipal services of recreational facilities and street lighting are all Town functions. Social services and health services, to the extent provided on a public basis, are essentially County responsibilities, however, the Town does maintain a Senior Resources Department to coordinate services to the senior community. The Town also owns a municipal solid waste facility on the borders of the Mohawk River and City of Cohoes. The Town contracted a private company to operate and maintain this facility for a minimum of twenty-five years.

This Management Discussion and Analysis (MD&A) of the Town provides an introduction to the major activities affecting governmental operations and an introduction and overview of the financial performance and statements of the Town for the fiscal year ended December 31, 2016.

Following this MD&A are the basic financial statements of the Town, together with the notes thereto, which are essential to a full understanding of the data contained in the financial statements.

Financial Highlights

Over the last decade, the Town has overcome a significant deficit net position. At the end of 2007, the Town had a combined deficit fund balance of \$19.7 million when combining the governmental funds and environmental services fund. This deficit was modestly reduced through cost cutting, revenue management, and stringent adherence to the annual budget. Management also began looking at underutilized assets that could be sold, and underperforming assets that could be optimized. In 2011, the Town entered into a service concession arrangement (arrangement) for the operation and maintenance of its solid waste facility. Approximately \$35 million in cash receipts were initially deferred and are being recognized systematically over the life of the arrangement. This arrangement also provided resources to fully cover the solid waste facilities closure and post-closure care costs, which are described in Note 7. These steps substantially reduced the net deficit within the environmental services fund.

These actions in 2011 allowed the Town to begin building fund level surpluses. 2016 marks the sixth year of fund balance growth for the operating governmental funds (excluding capital projects and special revenue funds), and the fifth year where all governmental funds, other than capital projects, have a positive fund balance.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Highlights - Continued

The entity-wide financial statement pages present a significantly different picture of the Town's financial health due to the recognition of several long-term liabilities. The Town is required to recognize its obligation for other postemployment benefits (OPEB), which totals approximately \$51.1 million as of December 31, 2016. While accounting standards require the recognition of this liability on the entity-wide and enterprise funds financial statements as of the statement of net position date, it will be paid out over the lifetime of the Town's 809 active and retired employees. Similarly, the Town is required to recognize the compensated absences liability for all active employees as a liability as of the balance sheet date. Again, this \$4.6 million liability will not be paid out in the near term but as the Town's active employees retire or leave Town service.

In 2015, the Town was required to recognize its estimated portion of the New York State and Local Employees' Retirement System's (ERS) and the New York State and Local Police and Fire Retirement System's (PFRS) unfunded pension liability, which total \$15,902,253 and \$11,029,134, respectively, as of December 31, 2016. Like the OPEB and compensated absences liabilities, the pension liability will not be paid out in the near term, but over the term of the employees' service to the Town. Additionally, this standard required the deferral of certain resources as deferred outflows, net of deferred inflows, of resources of \$27,588,837 as of December 31, 2016.

If the impact of these reporting requirements were excluded from the government-wide financial statements, the Town would have an unrestricted government-wide surplus of approximately \$17,548,000 as of December 31, 2016, rather than a deficit of approximately \$37,433,000.

Other financial highlights for 2016 are as follows:

- At the end of the fiscal year, the General Fund reported a fund balance of \$1,432,560. This represents an increase in the fund balance of approximately \$123,000 over 2015. Approximately 45% (\$645,358) of this fund balance is restricted by third parties for public safety purposes and the payment of judgments and claims.
- For the fifth consecutive year, all of the governmental operating funds (those other than capital projects) are reporting positive fund balances. The Capital Projects Fund is now showing a surplus of \$944,729.
- The Environmental Services Department Fund is showing a fund deficit as of December 31, 2016 of \$10,458,459, which will be eliminated in future periods through the recognition of future revenues. The Pure Waters Department is also reporting a deficit net position of \$735,571 as of December 31, 2016. This is directly related to the recognition of \$3.8 million in OPEB liability, compensated absences, and net pension liabilities, similar to the entity-wide statements.
- For governmental funds, the principal sources of the Town's revenue are real property taxes of \$25.6 million (35.2%), sales and use taxes of \$23.8 million (32.8%), state and federal aid of \$7 million (9.7%), and charges for services of \$9.7 million (13.4%), all of which are fairly consistent with 2015.
- The business-type activities (Pure Waters, Latham Water, and the Town Environmental Services Department) derived 57.5% (\$14.2 million) of their operating revenue from charges for services, and 42.3% (\$10.4 million) through ad valorem tax assessments, which like the governmental funds is fairly consistent with 2015. The Environmental Services Department also recognized nonoperating revenue of approximately \$2.8 million in 2016, as compared to \$5.5 million in 2015, as a result of the service concession arrangement and fluctuates based on the waste facility capacity use from year to year.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Highlights - Continued

- The largest expense in the Town continues to be salaries and benefits. In 2016, salaries were \$37,547,203, an increase of \$409,044 (1.1%) from 2015 and benefits, before other postemployment benefit (OPEB) and net pension liability related items, \$21,350,071, a decrease of \$617,825 (2.9%) from 2015, as a result of reduced workers' compensation expense in the current year. Salaries and benefits combined account for 60.1% and 58.8% of expenses, exclusive of the change in OPEB and the net pension liability related items, at December 31, 2016 and 2015, respectively.
- Debt service costs make up approximately \$10,898,000 of the 2016 Town-wide budget, or about 12.00% of total expenditures.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. This annual report consists of five components: Management's Discussion and Analysis; Basic Financial Statements (Government-wide Statements, Fund Financial Statements, Proprietary Funds, and Fiduciary Funds); Notes to the Basic Financial Statements, Required Supplementary Information, and Supplementary information.

Figure A-1 summarizes the major features of the Town's financial statements, including the portion of the Town government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Figure A-1
Major Features of the Town's Government-wide and Fund Financial Statements

	Government-wide Statements	Fund Statements		
		Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire Town government (except fiduciary funds)	The activities of the Town that are not proprietary or fiduciary, such as transportation, culture and recreation, and capital projects	Enterprise Funds of the Town operate similar to private businesses, such as the landfill, water, and sewer systems; the Town's Internal Service Fund administers self insurance obligations on behalf of the other funds	Instances in which the Town is the trustee or agent for someone else's resources
Required financial statements	1. Statement of net position 2. Statement of activities	1. Balance sheet 2. Reconciliation of total fund balance shown in the statement of net position 3. Statement of revenues, expenditures, and changes in fund balances 4. Reconciliation of the statement of revenues, expenditures, and changes in fund balances of Governmental Funds to the statement of activities	1. Statement of net position 2. Statement of revenues, expenses, changes in net position 3. Statement of cash flows	1. Statement of net position 2. Statement of changes in net position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term; the Town's funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Government-wide Financial Statements

Government-wide financial statements are designed to provide a broad overview of the Town's finances, in a manner similar to a private-sector business. These statements include the Statement of Net Position and the Statement of Activities.

Fund Financial Statements

Fund financial statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like many other state and local governments, uses fund accounting to ensure and demonstrate finance related legal compliance. These funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Proprietary funds in the Town are enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses these enterprise funds to account for the Environmental Services Department, Latham Water Department, Pure Waters Department, and Workers' Compensation Internal Service Fund.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Financial Analysis of the Town's Financial Statements

The following pages compare the Town's governmental fund type financial statements using the modified accrual basis of accounting and current financial resources measurement focus and the Town's proprietary fund type financial statements using the full accrual basis of accounting and economic resources measurement focus for years ended December 31, 2016 and 2015.

The amount by which the Town's entity-wide assets and deferred outflows of resources exceed its liabilities and deferred inflows of resources is called net position. At year-end 2016, the Town's net position approximated \$(16,439,000). Of that amount, approximately \$19,598,000 was invested in capital assets, net of related debt, and approximately \$1,396,000 was restricted for other purposes. Therefore, the Town has an entity-wide unrestricted deficit of approximately \$(37,433,000). Total net position decreased approximately \$8,057,000 from the 2015 net position, primarily due to annual depreciation of capital assets, and recognition of the annual change in the OPEB obligation.

Overall, entity-wide expenses increased during 2016 by approximately \$2,849,000. This was principally the result of an increase in deferred outflow and inflow of resources and net pension liability of approximately \$5,088,000 offset by decreases in supplies, materials and services of approximately \$1,265,000 and depreciation of approximately \$929,000. There were increases of approximately \$409,000 and \$67,000 in salaries/wages and interest expenses, respectively, offset by decreases of \$143,000 and \$377,000 in insurance expense and other employee benefit expenses during 2016.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Overall, entity-wide revenues remained stable showing a slight increase of approximately \$821,000 (0.8%); however, there were significant fluctuations in the various types of revenues. Tax revenues (property and ad valorem) and charges for services, increased \$1,235,000 and \$2,165,000, respectively, primarily due to rate increases and additional use of services. Sales tax increased \$246,000 and State aid from mortgage tax decreased \$151,000 primarily due to economic conditions within the region. These increases were offset by decreases in interfund revenue of \$86,000 related to administrative chargebacks to the enterprise funds and use of money and property of \$2,580,000 primarily related to revenue recognized from the service concession arrangement for the solid waste management facility.

An analysis of the overall financial position and results of operations of the Town's major governmental funds and the total of all Non-major governmental funds (on the modified accrual basis) is presented below.

Financial Position

	<u>Current Year</u>	<u>Prior Year</u>	<u>\$ Change</u>	<u>% Change</u>
General Fund				
Cash and cash equivalents	\$ 1,570,631	\$ 1,368,211	\$ 202,420	14.79%
Receivables/other	6,630,512	7,428,185	(797,673)	-10.74%
Due from other funds	<u>6,733,076</u>	<u>7,030,444</u>	<u>(297,368)</u>	-4.23%
Total assets	<u>\$ 14,934,219</u>	<u>\$ 15,826,840</u>	<u>\$ (892,621)</u>	-5.64%
Accounts payable and accrued expenses	\$ 9,746,644	\$ 10,084,386	\$ (337,742)	-3.35%
Revenue anticipation note	3,200,000	3,200,000	-	0.00%
Due to other funds	<u>555,015</u>	<u>1,233,364</u>	<u>(678,349)</u>	-55.00%
Total liabilities	13,501,659	14,517,750	(1,016,091)	-7.00%
Fund balance	<u>1,432,560</u>	<u>1,309,090</u>	<u>123,470</u>	9.43%
Total liabilities and fund balance	<u>\$ 14,934,219</u>	<u>\$ 15,826,840</u>	<u>\$ (892,621)</u>	-5.64%
Highway Fund				
Cash and cash equivalents	\$ 1,716,382	\$ 1,822,579	\$ (106,197)	-5.83%
Receivables	<u>2,872,272</u>	<u>2,517,857</u>	<u>354,415</u>	14.08%
Total assets	<u>\$ 4,588,654</u>	<u>\$ 4,340,436</u>	<u>\$ 248,218</u>	5.72%
Accounts payable and accrued expenses	\$ 557,362	\$ 587,913	\$ (30,551)	-5.20%
Due to other funds	<u>2,407,923</u>	<u>2,483,261</u>	<u>(75,338)</u>	-3.03%
Total liabilities	2,965,285	3,071,174	(105,889)	-3.45%
Fund balance	<u>1,623,369</u>	<u>1,269,262</u>	<u>354,107</u>	27.90%
Total liabilities and fund balance	<u>\$ 4,588,654</u>	<u>\$ 4,340,436</u>	<u>\$ 248,218</u>	5.72%

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Financial Position - Continued

	<u>Current Year</u>	<u>Prior Year</u>	<u>\$ Change</u>	<u>% Change</u>
Special Miscellaneous Revenue				
Cash and cash equivalents	\$ 8,953,396	\$ 8,212,424	\$ 740,972	9.02%
Receivables	14,947	397,055	(382,108)	-96.24%
Total assets	<u>\$ 8,968,343</u>	<u>\$ 8,609,479</u>	<u>\$ 358,864</u>	4.17%
Accounts payable and accrued expenses	\$ 305,031	\$ 245,940	\$ 59,091	24.03%
Due to other funds	83,939	946,442	(862,503)	-91.13%
Total liabilities	<u>388,970</u>	<u>1,192,382</u>	<u>(803,412)</u>	-67.38%
Fund balance	<u>8,579,373</u>	<u>7,417,097</u>	<u>1,162,276</u>	15.67%
Total liabilities and fund balance	<u>\$ 8,968,343</u>	<u>\$ 8,609,479</u>	<u>\$ 358,864</u>	4.17%
Capital Projects Fund				
Cash and cash equivalents	\$ 2,813,999	\$ 2,506,146	\$ 307,853	12.28%
Due from other funds	958,857	830,345	128,512	15.48%
Total assets	<u>\$ 3,772,856</u>	<u>\$ 3,336,491</u>	<u>\$ 436,365</u>	13.08%
Accounts payable and accrued expenses	\$ 7,233	\$ 4,494	\$ 2,739	60.95%
Bond anticipation notes	2,756,000	10,315,000	(7,559,000)	-73.28%
Due to other funds	64,894	56,592	8,302	14.67%
Total liabilities	<u>2,828,127</u>	<u>10,376,086</u>	<u>(7,547,959)</u>	-72.74%
Fund deficit	<u>944,729</u>	<u>(7,039,595)</u>	<u>7,984,324</u>	-113.42%
Total liabilities and fund balance	<u>\$ 3,772,856</u>	<u>\$ 3,336,491</u>	<u>\$ 436,365</u>	13.08%
Other Governmental Funds				
Cash and cash equivalents	\$ 2,268,511	\$ 1,433,770	\$ 834,741	58.22%
Receivables	873,941	646,609	227,332	35.16%
Due from other funds	70,000	386,229	(316,229)	-81.88%
Total assets	<u>\$ 3,212,452</u>	<u>\$ 2,466,608</u>	<u>\$ 745,844</u>	30.24%
Accounts payable and accrued expenses	\$ 1,058,564	\$ 677,416	\$ 381,148	56.26%
Due to other funds	491,794	315,606	176,188	55.83%
Total liabilities	<u>1,550,358</u>	<u>993,022</u>	<u>557,336</u>	56.13%
Deferred inflows of resources	5,009	4,174	835	20.00%
Fund balance	<u>1,657,085</u>	<u>1,469,412</u>	<u>187,673</u>	12.77%
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 3,212,452</u>	<u>\$ 2,466,608</u>	<u>\$ 745,844</u>	30.24%

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Results of Operations

	<u>Current Year</u>	<u>Prior Year</u>	<u>\$ Change</u>	<u>% Change</u>
General Fund				
Revenues	\$ 45,546,252	\$ 44,960,509	\$ 585,743	1.30%
Expenditures	47,921,130	48,164,265	(243,135)	-0.50%
Other financing sources	163,332	211,531	(48,199)	-22.79%
Interfund transfers in	2,360,016	3,100,000	(739,984)	-23.87%
Interfund transfers out	25,000	-	25,000	100.00%
Net change in fund balance	123,470	107,775	15,695	14.56%
Fund balance, <i>beginning of year</i>	1,309,090	1,201,315	107,775	8.97%
Fund balance, <i>end of year</i>	<u>\$ 1,432,560</u>	<u>\$ 1,309,090</u>	<u>\$ 123,470</u>	9.43%
Highway Fund				
Revenues	\$ 9,861,125	\$ 9,947,634	\$ (86,509)	-0.87%
Expenditures	9,562,703	9,644,117	(81,414)	-0.84%
Other financing sources	55,685	120,183	(64,498)	-53.67%
Net change in fund balance	354,107	423,700	(69,593)	-16.43%
Fund balance, <i>beginning of year</i>	1,269,262	845,562	423,700	50.11%
Fund balance, <i>end of year</i>	<u>\$ 1,623,369</u>	<u>\$ 1,269,262</u>	<u>\$ 354,107</u>	27.90%
Special Miscellaneous Revenue				
Revenues	\$ 2,390,037	\$ 1,785,223	\$ 604,814	33.88%
Expenditures	1,227,761	2,257,936	(1,030,175)	-45.62%
Excess of revenues over				
Net change in fund balance	1,162,276	(472,713)	1,634,989	-345.87%
Fund balance, <i>beginning of year</i>	7,417,097	7,889,810	(472,713)	-5.99%
Fund balance, <i>end of year</i>	<u>\$ 8,579,373</u>	<u>\$ 7,417,097</u>	<u>\$ 1,162,276</u>	15.67%
Capital Project Funds				
Revenues	\$ 19,505	\$ 3,294	\$ 16,211	492.14%
Expenditures	3,695,143	5,135,403	(1,440,260)	-28.05%
Other financing sources	11,659,962	755,826	10,904,136	1442.68%
Net change in fund balance	7,984,324	(4,376,283)	12,360,607	-282.45%
Fund deficit, <i>beginning of year</i>	(7,039,595)	(2,663,312)	(4,376,283)	164.32%
Fund deficit, <i>end of year</i>	<u>\$ 944,729</u>	<u>\$ (7,039,595)</u>	<u>\$ 7,984,324</u>	-113.42%
Other Governmental Funds				
Revenues	\$ 14,679,721	\$ 14,091,977	\$ 587,744	4.17%
Expenditures	14,535,995	14,045,933	490,062	3.49%
Other financing sources	18,947	17,590	1,357	7.71%
Interfund transfers in	25,000	-	-	100.00%
Net change in fund balance	187,673	63,634	99,039	155.64%
Fund balance, <i>beginning of year</i>	1,469,412	1,405,778	63,634	4.53%
Fund balance, <i>end of year</i>	<u>\$ 1,657,085</u>	<u>\$ 1,469,412</u>	<u>\$ 162,673</u>	11.07%

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

General Fund

Total assets decreased by approximately \$893,000 due to a combination of increased cash offset by decreased interfund receivables and third-party receivables. Cash balances increased by approximately \$202,000 primarily as a result of the operating surplus in 2016. The decreased third-party receivables were a result of lower allocation of sales tax receivables than at year-end 2016. The decrease in due to other funds is the result of lower interfund reimbursements related to the timing of accounts payable at year-end, and improved financial position in all funds.

Liabilities overall decreased by approximately \$1,016,000 from 2015 to 2016, primarily due to the timing of interfund payables as discussed above. Accounts payable and accrued expenses were down approximately \$651,000 due to timing of accounts payable at year-end offset by increased retirement system contributions.

Total revenue increased by approximately \$586,000 primarily because of budgeted increases in property tax revenue, approximately \$198,000, and a higher allocation of sales tax from the County, approximately \$438,000. These were accompanied by an increase in charges for services, or departmental income, of approximately \$559,000, resulting from increased rates and volume of ambulance charges. These increases were offset by decreases in the use of property by approximately \$113,000, and interfund revenue of approximately \$100,000. The use of property was down due to the settlement of a lease dispute in 2015, and the interfund revenue was the result of lower charges out from the central garage operation in 2016. State and Federal Aid was also down in 2016 by approximately \$426,000 primarily the result of approximately \$151,000 less in mortgage tax revenue from the State of New York and a one-time \$275,000 public safety grant in 2015. There was also one-time bond anticipation note proceeds of \$160,000 to finance a large tax certiorari claim in 2015. There was a decline of approximately \$740,000 in interfund transfer revenues from the Environmental Services Fund due to a scheduled decline in payments under the operating agreement and lower energy sale revenues as a result of market conditions in 2016.

Expenditures were down slightly for 2016 from 2015 levels by about \$243,000, or 0.50%. This decrease was primarily the result of negotiated salary increases (approximately \$362,000), decreased contractual costs (approximately \$445,000), higher employee benefit costs (approximately \$606,000), and a large 2015 tax certiorari case (approximately \$160,000) offset by the scheduled pay down of debt (approximately \$425,000). The Town also received a one-time public safety grant during 2015 to finance capital improvements which accounts for the approximately \$201,000 decline in capital outlay.

Highway Fund

Total assets increased about \$248,000 from 2015 to 2016, from a combination of approximately \$404,000 more in higher sales tax receivables and approximately \$107,000 lower cash balances at year-end 2016. The lower cash position is a repayment of interfund liabilities during 2016. The increase in sales tax receivable is the result of reliance on sales tax to balance the budget in 2016, and increase the unreserved fund balance to New York State Comptroller's Office recommendations. As of December 31, 2016, the fund now has an unreserved uncommitted fund balance equal to 1.8% of the operating budget.

Overall, liabilities decreased about \$106,000 at year-end 2016 from a combination of stability in accounts payable and accrued expenses, decreases in due to other funds (approximately \$75,000) and refundable deposits (approximately \$59,000), and increased employee retirement system contributions (approximately \$29,000). The Town successfully made an effort to return older deposits during 2016.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Highway Fund - Continued

The Highway Fund revenues and expenditures were both down approximately \$80,000, or 0.85%, for the year ended 2016 as compared to 2015. This was primarily the result of a mild winter which resulted in cost saving of approximately \$213,000. This combined with scheduled debt service reduction of approximately \$132,000, resulted in a lower necessary sales tax allocation in 2016 of about \$328,000. The sales tax reduction was offset by increased departmental revenues of approximately \$186,000, and approximately \$48,000 more in consolidated highway state aid in 2016. While most operating costs were down in 2016, the employee benefits costs rose \$254,000, or 10.3%, primarily the result of workers' compensation claim payments.

Special Miscellaneous Revenue Fund

Total assets increased during 2016 by approximately \$359,000 as a result of departmental income offset by sizeable expenditures. Total liabilities decreased by approximately \$803,000 primarily as a result of the timing of payments out of the Airport area related to transportation and water infrastructure improvements within the area during 2015. A portion of the revenues within this area can be used by schools and fire companies within the area for reimbursement of eligible costs and increased \$59,000 in 2016.

The annual revenues and expenditures depend on the development within the various mitigation areas and the resulting engineering and improvement projects that result from that development. During 2016, the Airport area completed the financing of a portion of the Aviation Road realignment and water tanks within the Vly-Denison Roads service area. The Boght area financed the installation of a traffic light at the Haswell Road and Swatling Road intersection, and completed the installation of an adaptive playground at the Mohawk River View Park.

Capital Projects Fund

Total assets increased during 2016 by approximately \$371,000. Cash position and receivables approximately increased by \$308,000 and \$64,000, respectively, at the end of 2016. This was the result of continuation of the Town's capital plan.

Total liabilities decreased by \$7,613,000, as a result of refinancing bond anticipation notes into serial bonds during 2016. Accounts payable, accrued expenses, and due to other funds were stable at about 2015 levels.

2016 revenues were significantly higher than in 2015 due to the issuance of the serial bond discussed above in the amount of \$10.880 million. Project expenditures were also down in 2016 because the Town completed the Winner's Circle/Maxwell Road Extension realignment in 2015 which accounted for approximately \$1.4 million in costs during that year.

The road repaving and storm water system improvement projects declined slightly in 2016, but were offset by the completion of the phase one of the Town Pool Facility improvement plan, at about \$289,000. The remaining equipment purchases were all consistent with 2015 levels.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Non-major Funds

Overall, the Town's non-major funds maintained their path to financial stability in 2016. Assets increased by about \$746,000 primarily related to increased cash balances of approximately \$835,000 and receivables for the allocation of sales tax of approximately \$200,000 being offset by decreased interfund receivables of about \$316,000. The cash balance increases resulted from the repayment of interfund advances within the Library Fund and approximately \$226,000 of revenue for January 2017 received in advance within the Community Development Fund. The increase in sales tax receivable is the result of reliance on sales tax to balance the budget in 2016, and to build fund balances in accordance with the New York State Comptroller's Office recommendations.

Liabilities also increased in 2016. Of the approximate \$557,000 increase, approximately \$226,000 resulted from the unearned revenue discussed above in the Community Development Fund. There were minor increases in accounts payable, accrued expenses, other liabilities and due to other governments totaling approximately \$102,000. Due to other funds was up by approximately \$176,000 in 2016 as a result of timing of accounts payable around year-end, and repayment of interfund receivables from year end 2015.

Revenues increased about \$588,000 as a result of increases in property tax and sales tax of approximately \$130,000 and \$138,000, respectively. These were in addition to the increase in licenses and permits of about \$198,000. There was also an approximate \$104,000 increase in federal aid within the Community Development Fund from increased Section 8 Voucher assistance offset by declines in the Community Development Block Grant allocations. The sales tax increase provides the necessary operating revenue for the Town Outside-Village General Funds. The property tax provides the necessary funding for the Library, Fire Protection District, Garbage District, and Special Water District Funds. This revenue increased 1.95% in compliance with the New York State Tax Levy Cap legislation. The increase in the licenses and permit revenue is generated by the Town's Building Department and fluctuates with construction and renovation projects from year to year. The remaining revenues were stable at 2015 levels.

The operating expenses for the non-major funds saw an increase of approximately \$490,000 in 2016 from 2015 levels. The primary drivers were employee benefits which increased approximately \$108,000, or 5.51%. The Community Development Fund had an increase in grant related expenditures of approximately \$98,000, which was consistent with the additional revenue discussed above. The Fire Protection District Fund had contractually driven increases of \$82,000, or 1.9%. Within the Building Department there were staffing changes in late 2015 that resulted in higher 2016 personnel costs, in addition to negotiated rate increases and overtime needs to meet the additional demand which in total increased the costs by \$80,000. The Library Fund also saw operating cost increases of about \$42,000 or 2%, which is consistent with the negotiated salary increases for 2016.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

An analysis of the overall financial position and results of operations of the Town's proprietary funds (on the accrual basis) is presented below:

Financial Position

	<u>Current Year</u>	<u>Prior Year</u>	<u>\$ Change</u>	<u>% Change</u>
Environmental Services Department				
Cash and cash equivalents	\$ 150,077	\$ 1,326,987	\$ (1,176,910)	-88.69%
Receivables	614,021	114,019	500,002	438.53%
Management agreement	17,563,659	18,064,017	(500,358)	-2.77%
Capital assets, net	<u>6,035,344</u>	<u>7,201,434</u>	<u>(1,166,090)</u>	-16.19%
Total assets	<u>\$ 24,363,101</u>	<u>\$ 26,706,457</u>	<u>\$ (2,343,356)</u>	-8.77%
Accounts payable and accrued expenses	\$ 132,666	\$ 143,024	\$ (10,358)	-7.24%
Bonds payable	13,256,358	14,484,099	(1,227,741)	-8.48%
Landfill closure/post-closure	13,940,458	13,366,541	573,917	4.29%
Due to other funds	<u>1,660,817</u>	<u>590,807</u>	<u>1,070,010</u>	181.11%
Total liabilities	<u>28,990,299</u>	<u>28,584,471</u>	<u>405,828</u>	1.42%
Deferred inflows of resources	5,831,261	7,425,395	(1,594,134)	-21.47%
Net position	<u>(10,458,459)</u>	<u>(9,303,409)</u>	<u>(1,155,050)</u>	12.42%
Total liabilities, deferred inflows of resources, and net position	<u>\$ 24,363,101</u>	<u>\$ 26,706,457</u>	<u>\$ (2,343,356)</u>	-8.77%
Pure Waters				
Cash and cash equivalents	\$ 6,413,564	\$ 6,022,581	\$ 390,983	6.49%
Receivables	22,224	36,761	(14,537)	-39.54%
Due from other funds	555,015	907,135	(352,120)	-38.82%
Capital assets, net	<u>21,604,900</u>	<u>18,742,570</u>	<u>2,862,330</u>	15.27%
Total assets	<u>\$ 28,595,703</u>	<u>\$ 25,709,047</u>	<u>\$ 2,886,656</u>	11.23%
Deferred outflow of resources	<u>1,058,680</u>	<u>297,766</u>	<u>760,914</u>	255.54%
Total assets and deferred outflows of resources	<u>\$ 29,654,383</u>	<u>\$ 26,006,813</u>	<u>\$ 3,647,570</u>	14.03%
Accounts payable and accrued expenses	\$ 1,275,750	\$ 1,096,594	\$ 179,156	16.34%
Bond anticipation note	2,070,000	5,610,000	(3,540,000)	-63.10%
Bonds payable	22,784,000	16,728,200	6,055,800	36.20%
Other noncurrent	4,114,256	3,005,765	1,108,491	36.88%
Due to other funds	<u>30,000</u>	<u>20,000</u>	<u>10,000</u>	50.00%
Total liabilities	<u>30,274,006</u>	<u>26,460,559</u>	<u>3,813,447</u>	14.41%
Deferred inflows of resources	115,948	2,627	113,321	4313.70%
Net position	<u>(735,571)</u>	<u>(456,373)</u>	<u>(279,198)</u>	61.18%
Total liabilities, deferred inflows of resources, and net position	<u>\$ 29,654,383</u>	<u>\$ 26,006,813</u>	<u>\$ 3,647,570</u>	14.03%

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Financial Position - Continued

	<u>Current Year</u>	<u>Prior Year</u>	<u>\$ Change</u>	<u>% Change</u>
Latham Water				
Cash and cash equivalents	\$ 8,019,946	\$ 5,756,918	\$ 2,263,028	39.31%
Receivables	7,523,332	6,694,795	828,537	12.38%
Capital assets, net	<u>40,006,317</u>	<u>39,843,921</u>	<u>162,396</u>	0.41%
Total assets	55,549,595	52,295,634	3,253,961	6.22%
Deferred outflow of resources	<u>2,293,803</u>	<u>645,158</u>	<u>1,648,645</u>	255.54%
Total assets and deferred outflows of resources	<u>\$ 57,843,398</u>	<u>\$ 52,940,792</u>	<u>\$ 4,902,606</u>	9.26%
Accounts payable and accrued expenses	\$ 1,037,004	\$ 939,015	\$ 97,989	10.44%
Bond anticipation note	3,482,000	4,611,000	(1,129,000)	-24.48%
Bonds payable	23,078,300	20,142,100	2,936,200	14.58%
Other noncurrent	8,041,963	5,581,911	2,460,052	44.07%
Due to other funds	<u>2,704,406</u>	<u>3,119,135</u>	<u>(414,729)</u>	-13.30%
Total liabilities	38,343,673	34,393,161	3,950,512	11.49%
Deferred inflows of resources	251,221	5,693	245,528	4312.81%
Net position	<u>19,248,504</u>	<u>18,541,938</u>	<u>706,566</u>	3.81%
Total liabilities, deferred inflows of resources, and net position	<u>\$ 57,843,398</u>	<u>\$ 52,940,792</u>	<u>\$ 4,902,606</u>	9.26%
Workers' Compensation Internal Service Fund				
Accounts payable and accrued expenses	\$ 2,446,622	\$ 2,557,635	\$ (111,013)	-4.34%
Total liabilities	<u>2,446,622</u>	<u>2,557,635</u>	<u>(111,013)</u>	-4.34%
Net position	<u>(2,446,622)</u>	<u>(2,557,635)</u>	<u>111,013</u>	-4.34%
Total liabilities and net position	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	0.00%

Results of Operations

	<u>Current Year</u>	<u>Prior Year</u>	<u>\$ Change</u>	<u>% Change</u>
Environmental Services Department				
Operating revenue	\$ 986,418	\$ 1,381,364	\$ (394,946)	-28.59%
Operating expenses	<u>1,903,541</u>	<u>3,827,789</u>	<u>(1,924,248)</u>	-50.27%
Operating loss	(917,123)	(2,446,425)	1,529,302	-62.51%
Non-operating revenues, net	2,122,089	4,804,835	(2,682,746)	-55.83%
Transfers out	<u>(2,360,016)</u>	<u>(3,100,000)</u>	<u>739,984</u>	-23.87%
Change in net position	(1,155,050)	(741,590)	(413,460)	55.75%
Net position, <i>beginning of year</i>	<u>(9,303,409)</u>	<u>(8,561,819)</u>	<u>(741,590)</u>	8.66%
Net position, <i>end of year</i>	<u>\$ (10,458,459)</u>	<u>\$ (9,303,409)</u>	<u>\$ (1,155,050)</u>	12.42%

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Results of Operations - Continued

	<u>Current Year</u>	<u>Prior Year</u>	<u>\$ Change</u>	<u>% Change</u>
Pure Waters				
Operating revenue	\$ 9,280,492	\$ 8,349,605	\$ 930,887	11.15%
Operating expenses	<u>8,838,886</u>	<u>7,849,512</u>	<u>989,374</u>	12.60%
Operating income	441,606	500,093	(58,487)	-11.70%
Non-operating expenses, net	<u>(720,804)</u>	<u>(643,701)</u>	<u>(77,103)</u>	11.98%
Change in net position	(279,198)	(143,608)	(135,590)	94.42%
Net position, <i>beginning of year</i>	<u>(456,373)</u>	<u>(312,765)</u>	<u>(143,608)</u>	45.92%
Net position, end of year	<u>\$ (735,571)</u>	<u>\$ (456,373)</u>	<u>\$ (279,198)</u>	61.18%
Latham Water				
Operating revenue	\$ 14,480,752	\$ 13,379,084	\$ 1,101,668	8.23%
Operating expenses	<u>13,461,242</u>	<u>13,652,082</u>	<u>(190,840)</u>	-1.40%
Operating income (loss)	1,019,510	(272,998)	1,292,508	-473.45%
Non-operating expenses, net	<u>(312,944)</u>	<u>(246,212)</u>	<u>(66,732)</u>	27.10%
Change in net position	706,566	(519,210)	1,225,776	-236.08%
Net position, <i>beginning of year</i>	<u>18,541,938</u>	<u>19,061,148</u>	<u>(519,210)</u>	-2.72%
Net position, <i>end of year</i>	<u>\$ 19,248,504</u>	<u>\$ 18,541,938</u>	<u>\$ 706,566</u>	3.81%
Workers' Compensation Internal Service Fund				
Operating revenue	\$ 1,600,392	\$ 1,201,583	\$ 398,809	33.19%
Operating expenses	<u>1,489,379</u>	<u>2,119,814</u>	<u>(630,435)</u>	-29.74%
Change in net position	111,013	(918,231)	1,029,244	-112.09%
Net position, <i>beginning of year</i>	<u>(2,557,635)</u>	<u>(1,639,404)</u>	<u>(918,231)</u>	56.01%
Net position, <i>end of year</i>	<u>\$ (2,446,622)</u>	<u>\$ (2,557,635)</u>	<u>\$ 111,013</u>	-4.34%

Environmental Services Department

In 2011, the Town entered into a contract with a private company to manage, maintain, and operate the Town's solid waste facility for a period of 25 years with the option to extend the contract for up to five additional five-year renewal periods. The terms of the agreement provided for an upfront payment of \$23 million and quarterly payments of \$575,000 for the first five years and minimum quarterly payments of \$275,000 thereafter for twenty years. Additionally, the company assumed the liability for all future closure and post-closure costs and has established financial assurances as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the company were to default on this contract. As a result of this transaction, the Environmental Services Fund deficit has been significantly reduced and will be further reduced in the future. Essentially this is a funded deficit because although the closure and post-closure care liability remains in the Town's records; it is a funded liability. The upfront payment of approximately \$12.9 million was placed in escrow for payment of existing debt service, and the remaining funds were transferred to the General Town-Wide Fund to assist in deficit reduction.

Total assets decreased approximately \$2.3 million in 2016 due to the anticipated repayment of bonds in the amount of \$1.2 million, depreciation of capital assets in the amount of \$1.2 million and transfers to the General Fund. Total liabilities increased by approximately \$406,000 due to the debt repayments discussed but were offset by a current year revision to the landfill closure and post-closure liability of approximately \$574,000 and increased interfund liabilities by approximately \$1,070,000. Additionally, approximately \$1.5 million of the deferred inflows from the service concession arrangement were recognized in 2016.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Environmental Services Department - Continued

The net deficit has increased to approximately \$10.4 million. The deficit will decrease as the deferred inflow of resources is recognized from utilization of the solid waste facility, and the closure and post-closure processes are assumed by the operations company.

Similar to the last two years due to changes in the utility market, the methane gas to energy operation generated poor results and resulted in an approximate \$403,000 decline. There was a decline in the rate of landfill cell capacity used during 2016 which resulted in lower depreciation expense, revision to the landfill closure and post-closure liability, and amount of revenue recognized under the service concession arrangement.

Pure Waters

Assets increased by approximately \$2,887,000 due to positive cash flow from operations and a positive investment in capital assets of about \$2,862,000.

Overall, liabilities increased by about \$3,813,000 primarily from the net increase in bonds and bond anticipation notes. This increase was enhanced by an approximate \$372,000 increase in the OPEB liability, and an approximate \$27,000 total decrease in compensated absences and long-term pension amortization. Additionally, there was an increase of approximately \$82,000 in accounts payable, accrued expenses, and retainage payable due to timing of payments around year-end. Accrued interest on debt service increased by \$84,000 which is related to the amount and type of debt outstanding. Due to the generation of net losses sustained during 2016, net position declined by approximately \$279,000.

Another component of the increase in liabilities is the recognition of the net pension liability beginning in 2015. This liability totaled about \$954,000 as of December 31, 2016, and resulted in the recognition of deferred outflows of resources and deferred inflows of resources of approximately \$1,059,000 and approximately \$116,000, respectively, as of December 31, 2016. These amounts were increased from 2015 levels by approximately \$752,000, \$761,000 and \$113,000, respectively, and increased pension expense of \$104,000 during 2016.

Overall, revenue increased approximately 11.15% over the prior year, the result of an increase in the ad valorem tax and increased volume and size of user fees. Operating expenses increased significantly during 2016 by about \$989,000. Salaries/wages increased as a result of an additional staff member added for half of 2016, and negotiated wage increases, by \$58,000, or 3.2%. Contractual expenses increased approximately \$409,000 as a result of increased administrative chargeback from the General Fund by \$298,000, and the balance increased cost from the Albany County Sewer District for treatment and disposal of waste. Depreciation expense increased approximately \$214,000 as a function of the investment in capital assets. Employee benefits increased \$279,000, of which \$204,000 is the fluctuation from recognizing the year-to-year change in net pension liability and related deferred outflows and inflows. Non-operating expenses, net, increased by \$77,000 primarily due to insurance recoveries on a destroyed piece of equipment in 2015.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Financial Analysis of the Town's Financial Statements - Continued

Latham Water

Latham Water saw an increase in total assets of approximately \$3,254,000, as a result of approximately \$162,000 net investment in capital assets, an improvement in overall cash positions of approximately \$2,263,000, and an increase in water usage receivables of approximately \$829,000, related to a rate increase and consumption increase in the second half of 2016.

The liabilities increased approximately \$3,951,000, primarily as a result of increases in OPEB liability (approximately \$880,000), the net outstanding debt (approximately \$1,807,000) from the continuation of the Town's capital plan, and in accrued interest (approximately \$52,000) offset by reductions in the pension obligations (\$52,000) and due to other funds (approximately \$415,000) as a result of the timing of payable at year end.

Another component of the increase in liabilities is the recognition of the net pension liability beginning in 2015. This liability totaled about \$2,067,000 as of December 31, 2016, and resulted in the recognition of deferred outflows of resources and deferred inflows of resources of approximately \$2,293,803 and \$251,221, respectively, as of December 31, 2016. These amounts were increased from 2015 levels by approximately \$1,629,000, \$1,649,000, and \$246,000, respectively, and increased pension expense by \$228,000 during 2016.

The Town implemented a rate increase during 2016 that was enhanced by significantly increased consumption. This resulted in an operating revenue increase of approximately \$1,154,000, or 9.7%. Operating expenses decreased 1.4%, or approximately \$191,000. Salaries decreased \$42,000 as a result of negotiated rate increases and employee turnover during 2016. One full-time administrative support staff position was eliminated through attrition. Employee benefits increased approximately \$420,000, of which \$443,000 is the fluctuation from recognizing the year-to-year change in net pension liability and related deferred outflows and inflows. As a result, benefits would have decreased slightly due to the employee turnover. Supplies, materials, and services decreased by approximately \$675,000. Approximately \$290,000 was the result of reduced administrative chargebacks from the General Fund and the balance was the one-time 2015 wetland remediation at the water treatment plant. Depreciation also increased by approximately \$57,000 as more is invested in capital assets. Non-operating expenses increased by approximately \$67,000 as a result of the level and type of debt outstanding during 2016.

Workers' Compensation Internal Service Fund

The Town accounts for its self-insured workers' compensation costs within this fund. A significant component of the workers' compensation liability is long-term and, therefore, would not be reported under modified accrual accounting. The internal service fund allows users of the statements a more transparent and centralized reporting of the risk financing activities for workers' compensation costs.

The liability presented includes the liability for workers' compensation claims as determined by the Town's third-party administrator as of the end of the year, less the amount covered by an excess insurance policy for specific claims, plus an estimate for claims incurred but not reported. The incurred but not reported estimate is a minor component because the Town has strong experience with claims being reported timely.

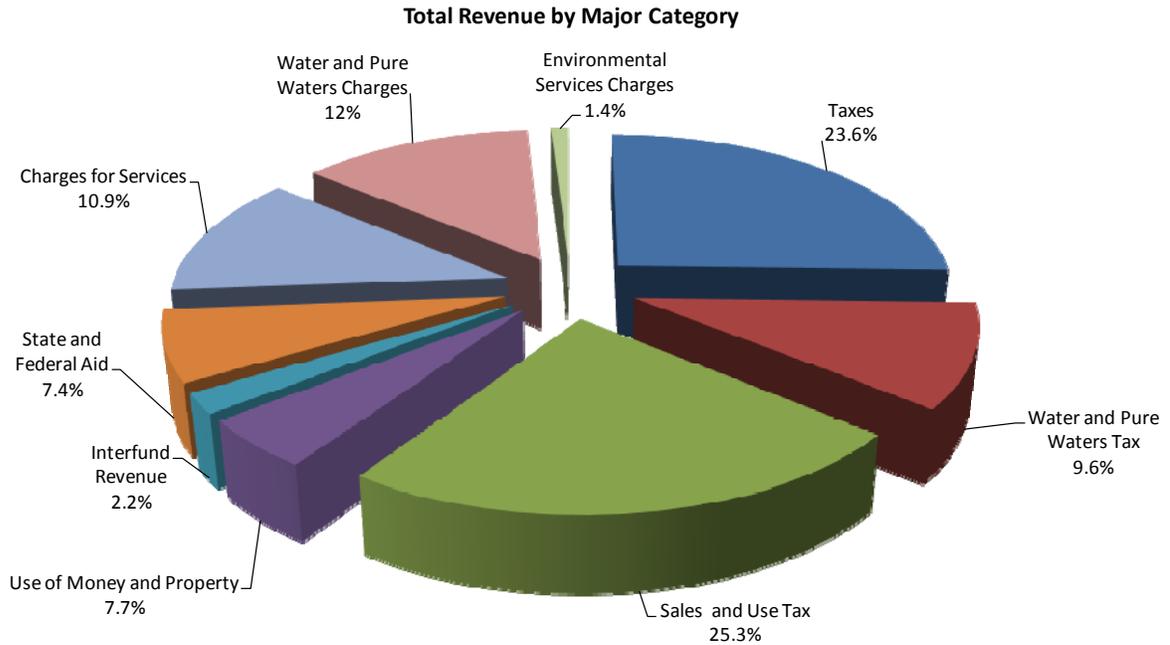
The revenue charged to the operating funds in 2016 was approximately \$399,000 higher than in 2015 which is the result of higher claims payouts and has a direct correlation to the related liability as of the end of the year. This combination resulted in approximately \$630,000 lower expense than in 2015.

Town of Colonie, New York

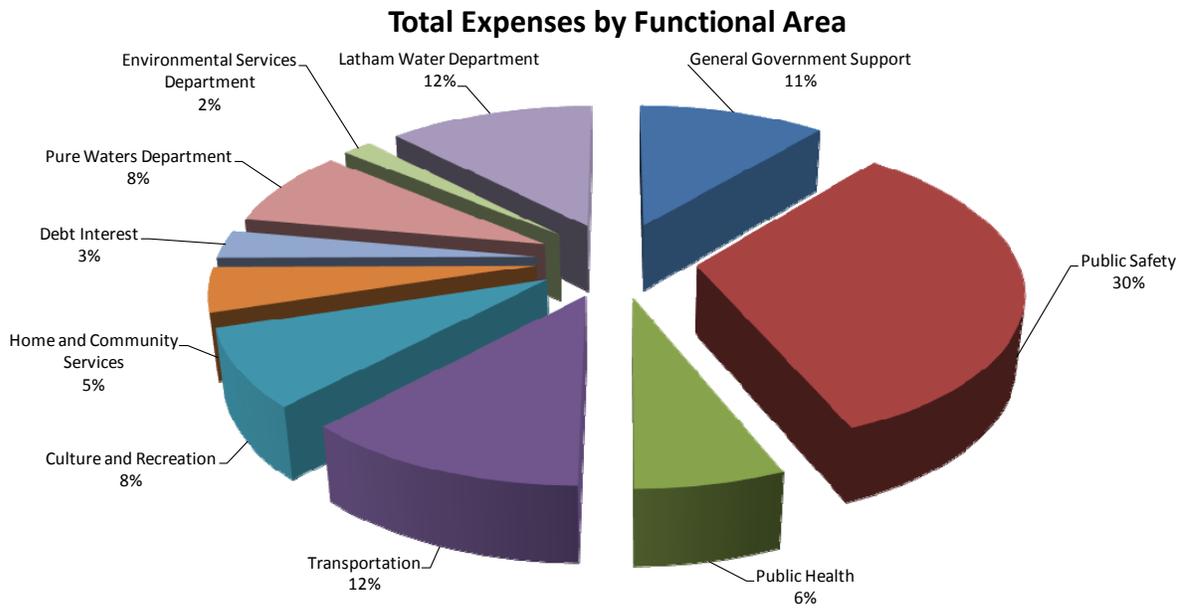
Management's Discussion and Analysis
December 31, 2016

Statistical Information on Town-Wide, Governmental and Business-Type Entities

2016 Summary of Town-Wide Revenues (accrual basis)



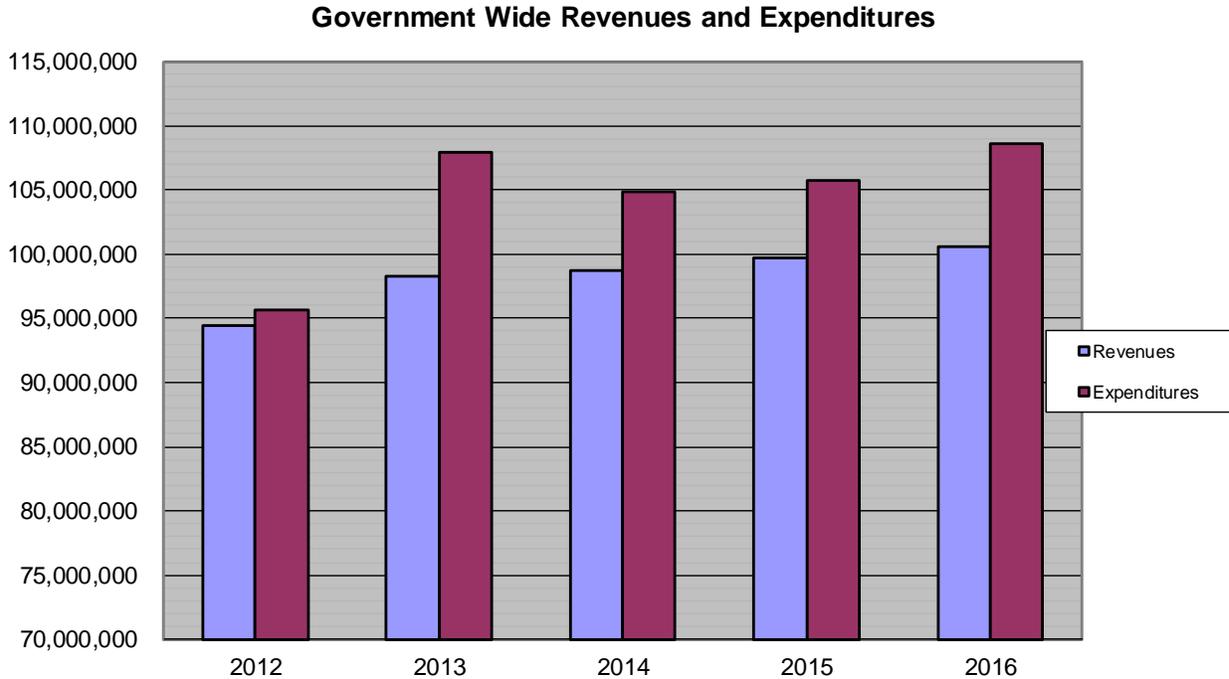
2016 Summary of Town-Wide Expenses (accrual basis)



Town of Colonie, New York

Management's Discussion and Analysis
December 31, 2016

Town-Wide Revenues and Expenditures for the Past Five Years (accrual basis)



The above graph shows the government-wide revenues and expenses over the last five years (accrual basis), which does not reflect expenditures for investment in capital assets or debt principal repayment. Although the Town had significantly improved its financial condition during 2011 with the management contract for the solid waste facility, it still must closely monitor the budget, identify new sources of revenue, and identify areas of savings through restructuring and attrition. This practice continues to allow the Town the ability to establish the fund balance levels that are recommended by both the New York State Comptroller's Office and debt rating services.

As discussed in the financial highlights section, the Town annually recognizes the impact of its proportionate share of the net pension liability of the New York Employee and Police and Fire Retirement Systems and obligations from other postemployment benefits within its financial statements. These \$26.9 and \$51.1 million liabilities have been systematically recognized since 2008, and significantly skew the comparison of revenue and expenditures.

Over the same time period identified above, the Town has managed to implement an infrastructure improvement and replacement plan while managing to keep its outstanding debt (total Bonds, BANs, and RANs) to \$102.1 million. This outstanding debt is at the same level as 2010 and about \$1 million more than it was in 2007. This has been accomplished by implementing a capital review committee which reviews and prioritizes the projects to be financed. This committee attempts to limit new borrowings to a level at or below the principal being paid off in a given year. The committee feels this is a conservative approach and will assist the Town in limiting its overall debt exposure.

Town of Colonie, New York

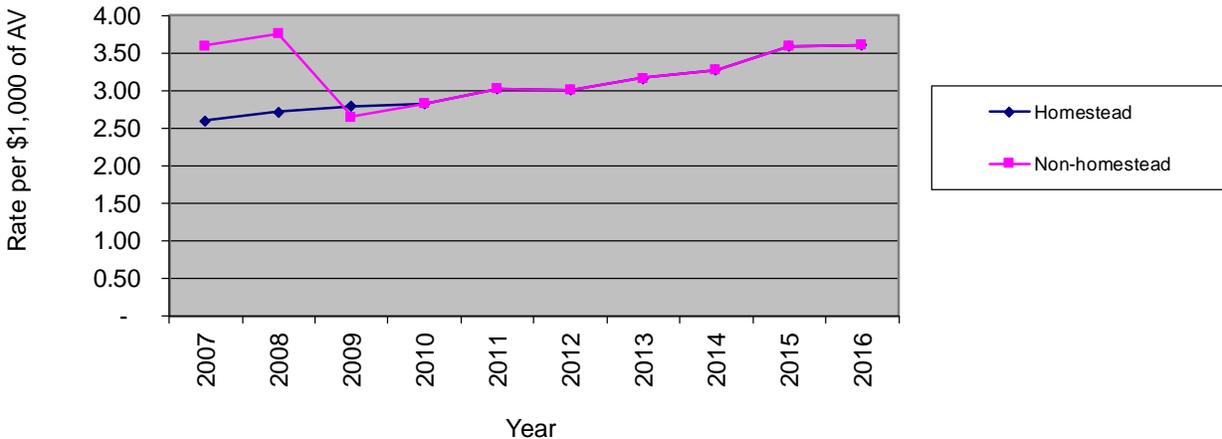
Management's Discussion and Analysis December 31, 2016

Town-Wide Revenues and Expenditures for the Past Five Years (accrual basis) - Continued

The graph below shows the real property taxes (levied from 2007 to 2016) for both homestead and non-homestead:

Tax Rates

Property Tax Rate History



It should be noted that the Town elected to rescind the homestead tax option in 2010, which makes the homestead and non-homestead rates equal. It should also be noted that the Town has complied with the New York State Tax Levy Cap Legislation since it was implemented in 2012.

Budgetary Highlights

Both the General Town-wide and Highway Fund budget to actual comparisons can be found in the supplementary section of this report on pages 75 and 76. The following are a few significant budgetary items during 2016.

Within the General Town-wide Fund, sales taxes were higher than originally budget by \$755,000 due to improved economic conditions during 2016. As a result of an increase in ambulance rates and call volume, departmental income exceeded the original budget by \$339,000. While some areas of the expenditures exceeded the originally budgeted amounts, the Town was able to make budget modifications to amend the budget without a negative impact. As a result of the expenditure reductions and certain revenues exceeding budget, the Town was able to reduce its transfer from the Environmental Services Fund and reduce the administrative chargebacks to the other two enterprise funds.

The Highway Fund had expenditure savings in 2016 and, therefore, required less sales tax allocation to balance the fund's budget. Highway also received \$129,000 more in New York State Consolidated Highway Improvement Aid in 2016. Departmental income was also more than budgeted, but this is dependent upon development projects within the Town and fluctuates from year to year.

In all funds, any areas of over expenditure were able to be offset by areas that were under budget in 2016.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Capital Assets and Debt

The Town's investment in capital assets for its governmental and business-type activities as of December 31, 2016, amounted to approximately \$118,700,000 (net of accumulated depreciation and disposals). This investment in capital assets includes land, buildings and improvements, machinery and equipment, infrastructure, and construction in progress.

A breakdown of this year's significant investments is as follows:

General Fund

\$ 271,000	Town facility parking lots (5 locations)
35,000	Public Operations Center fuel pumps
29,000	Computer hardware (3 items)
95,000	General services vehicle and equipment (5 items)
255,000	Emergency Medical Services ambulances (2 items)
78,000	Emergency Medical Services vehicle and equipment (4 items)
291,000	Police vehicles (11 items)
48,000	Police equipment
131,000	Police dispatch system upgrade
68,000	Recreation equipment (4 items)
70,000	Pool filtration system replacement

Highway

\$ 193,000	Street sweeper
297,000	Vehicles (7 units)

Miscellaneous Special Revenue

\$ 90,000	Adaptive playground equipment
61,000	Aviation Road/Winners Circle realignment
67,000	Haswell/Swatling Roads intersection traffic light
986,000	Vly/Denison Roads high service area water tank and pumps

Pure Waters District

\$ 87,000	Sewer treatment plant screen/grit improvements
581,000	Sewer treatment plant improvements
63,000	Sewer collection system main improvements
3,317,000	Sewer pump station improvements
130,000	Vehicles and equipment (2 units)

Latham Water District

\$ 257,000	Water pump station improvements
402,000	Water distribution system improvements
703,000	Water storage system rehabilitations
234,000	Water system security improvements
369,000	Vehicles and equipment (6 units)

Typically, the Town finances most of the annual capital investment through the issuance of bond anticipation notes, which are then rolled into serial bonds and installment purchase debt. The Town's outstanding indebtedness for bonds, bonds anticipation notes, and installment purchase debt within governmental and business-type activities at December 31, 2016, is \$99,265,503, an increase of \$3,668,425 over the previous year, or 3.8%, and lower than 2010 levels.

Town of Colonie, New York

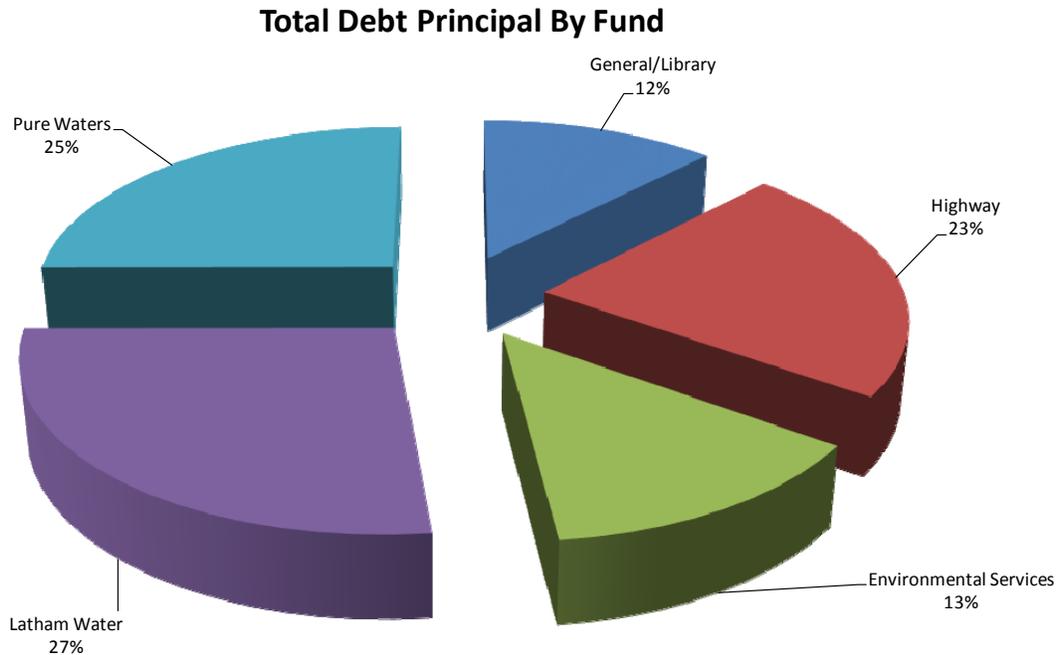
Management's Discussion and Analysis December 31, 2016

Capital Assets and Debt - Continued

As of December 31, 2016, a summary of the Town's unused debt limit is as follows:

Town's legal debt limit	<u>\$ 586,552,707</u>
Town's indebtedness	99,265,502
Less legal exclusion	<u>37,077,930</u>
Net indebtedness	<u>62,187,572</u>
Deduct net indebtedness	<u>62,187,572</u>
Town's unused debt limit	<u><u>\$ 524,365,135</u></u>
Percent of legal indebtedness used	10.60%

2016 Summary of Total Outstanding Debt by Fund



The Town's debt continues to be rated A-, with a positive outlook, by Standard and Poor's Rating Services and A3 by Moody's Investor Service. As of April 2016, both rating services place the Town's debt within the upper medium quality investment grade.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Liquidity and Capital Resources

The Town has experienced fiscal challenges since 2004. At the beginning of 2003, the Town's General Fund had a positive fund balance of \$6.2 million. In each of the succeeding fiscal years, the General Fund experienced operating deficits ranging from \$3.9 million in 2003 to \$11.1 million in 2007. These operating deficits were the direct result of structural imbalances in the annual budget, which were associated with increased costs for the years 2002-2007 for health insurance, employee pension obligations, and escalating energy costs. In January 2008, a new administration took over management of the Town and continues to take steps on its ten-year financial plan to return the Town to financial stability. This plan includes strict monitoring of the annual budget, elimination of unnecessary expenditures within the budget, maximization of revenue opportunities, potential sale of unused/underused Town property, and reducing staffing levels through attrition, all in an attempt to maintain the services provided to our community.

As of December 31, 2012, the Town had successfully established positive fund balances in all operating funds except for the Environmental Services Department Fund, whose deficit will be self-correcting over the next five to ten years. In 2014, the Pure Waters Department Fund began to feel the effects of the recognition of the OPEB liability and is showing a deficit net position of \$735,571 as of December 31, 2016. The remaining Town funds were able to maintain positive fund balances and/or slightly increase them in 2016.

In an effort to reduce health insurance costs, the Town implemented an employee health insurance premium contribution program in 2006 in which all employees pay an equivalent of 10% of premium costs. In 2013, the Town successfully negotiated a 15% health insurance contribution for new Town employees into several of its bargaining unit contracts. Town resources for equipment and capital purchases continue to be strictly monitored to assist with the debt reduction. In 2008, the Town was able to halt the significant growth in debt, and while issuing new debt on an annual basis to finance new projects and equipment acquisitions, it has been able to reduce the total outstanding debt to below 2007 levels. While the Town still must rely on revenue anticipation notes (RAN) to meet short-term cash flow needs, it has worked to reduce the size and number of RANs issued in a given calendar year. In 2016, only one \$3.2 million RAN was issued as opposed to the multiple \$6 million RANs issued ten years earlier.

As a result of the Town's fiscal distress, the General Fund has become dependent on the annual interfund contribution of excess profits from the Environmental Services Department Fund. These contributions have remained at the budgeted level for the past several years and is equal to the management agreement payments discussed below and estimated proceeds from the landfill gas to energy project.

The Town has contracted with Capital Region Landfills, Inc. (Company), a wholly-owned subsidiary of Waste Connections, Inc. to manage the Environmental Services Department. Under the contract, the Company will manage, maintain, and operate the Town's solid waste facility for a period of 25 years. The revenue from this agreement allowed the Town to eliminate a portion of the deficit in the General Fund and the proceeds provided for the necessary future debt services payments. Additionally, any improvements done to the solid waste facility and closure/post-closure care costs will come at no cost to the Town, thereby saving taxpayers in excess of \$20,000,000.

Town of Colonie, New York

Management's Discussion and Analysis December 31, 2016

Economic Factors for Future Budgets

Retirement Costs - The Town of Colonie, New York, like many other towns in New York State, is challenged on a fiscal level by increasing retirement costs. The Town participates in the New York State Retirement System, a cost sharing and multiple public employers' system. Due to enhanced benefits offered by the State, coupled with the prolonged market turndown, spending has increased as follows:

2008	\$ 4,673,450
2009	4,380,475
2010	5,173,342
2011	7,516,293
2012	8,513,767
2013	9,590,643
2014	9,765,109
2015	9,203,239
2016	8,419,035

In an effort to mitigate the sizeable increases in costs, the Town has opted into the New York State Retirement System's annual amortization program. This program allows municipalities to amortize annual increases in excess of 1% over a ten-year period. When the costs decrease by more than 1%, the excess contributions made by the municipality will be used by the Retirement System to repay outstanding amortizations and eventually build a cash reserve to offset future amortizations. As of December 31, 2016, the Town has outstanding debt related to these amortizations totaling approximately \$8,959,256. It should be noted that with the payments made in February 2017 for 2016 the Town was able to eliminate the deferral of one of the two Retirement System payments.

In addition to retirement costs, health insurance, inclusive of dental and vision insurance, premiums continue to increase each year due to market pressures and the increasing cost of health care. Since 2001, the Town has shared health insurance premiums with its employees. The Town has seven bargaining units plus non-bargaining employees. The contribution toward the premium is different depending on the bargaining unit the employee is associated with. The contribution is either based on percentage of premium or salary. In addition, the Town has worked to negotiate equal co-pays across all employees at about 10% of premium. During 2013, the Town was successful in negotiating into several of the bargaining unit contracts a 15% co-pay for new employees to the Town. It has also changed to an experience rated plan in order to keep premiums low.

The Town has expended the following health insurance premiums for active and retired employees:

2008	\$ 6,759,965
2009	6,486,656
2010	7,569,346
2011	7,980,735
2012	8,203,005
2013	7,998,256
2014	8,542,833
2015	8,578,735
2016	9,136,690

Contacting the Town's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Town's finances and to demonstrate the Town's accountability for the funds it receives. If you have any questions about this report or need additional financial information, contact Town of Colonie Comptroller, Memorial Town Hall, Newtonville, New York 12128.

Town of Colonie, New York
Government-Wide Financial Statements
Statement of Net Position

	December 31, 2016		
	Governmental Activities	Business-Type Activities	Total
ASSETS			
CURRENT ASSETS			
Cash and cash equivalents	\$ 14,348,894	\$ 13,756,127	\$ 28,105,021
Other receivables, net	2,019,458	7,638,532	9,657,990
Management agreement proceeds, current portion	-	1,100,000	1,100,000
Internal balances	3,840,208	(3,840,208)	-
Due from fiduciary funds	318,160	-	318,160
State and Federal aid receivables	57,235	-	57,235
Due from other governments	8,305,139	521,045	8,826,184
Other assets	9,840	-	9,840
Cash and cash equivalents, restricted	2,974,025	827,460	3,801,485
NONCURRENT ASSETS			
Management agreement proceeds, less current portion	-	16,463,659	16,463,659
Capital assets, net of depreciation	51,057,174	67,646,561	118,703,735
Total assets	<u>82,930,133</u>	<u>104,113,176</u>	<u>187,043,309</u>
DEFERRED OUTFLOW OF RESOURCES			
Deferred resources related to pensions	<u>28,015,479</u>	<u>3,352,483</u>	<u>31,367,962</u>
LIABILITIES			
CURRENT LIABILITIES			
Accounts payable	4,959,612	151,115	5,110,727
Accrued liabilities	665,102	121,401	786,503
Retainage payable	-	250,743	250,743
Other liabilities	1,817,877	839,901	2,657,778
Unearned revenue	401,950	11,067	413,017
Revenue anticipation note payable	3,200,000	-	3,200,000
Bond anticipation notes payable	2,916,000	5,552,000	8,468,000
Due to other governments	5,607,692	1,150,304	6,757,996
Accrued interest	376,742	630,594	1,007,336
Current portion of bonds payable	2,599,449	4,142,351	6,741,800
Current portion of installment purchase debts	143,416	-	143,416
Current portion of pension related debt	1,047,694	130,196	1,177,890
NONCURRENT LIABILITIES			
Bonds payable, less current portion	28,739,293	54,976,307	83,715,600
Installment purchase debts, less current portion	196,687	-	196,687
Judgments and claims	29,227	54,518	83,745
Landfill closure and post-closure costs	-	13,940,458	13,940,458
Due to other governments, less current portion	235,735	-	235,735
Pension related debt, less current portion	6,924,160	857,206	7,781,366
Compensated absences	3,962,187	613,956	4,576,143
Net pension liability	23,909,957	3,021,430	26,931,387
Other postemployment benefits obligation	43,454,060	7,609,109	51,063,169
Total liabilities	<u>131,186,840</u>	<u>94,052,656</u>	<u>225,239,496</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred resources related to pensions	3,411,956	367,169	3,779,125
Deferred service concession arrangement receipts	-	5,831,261	5,831,261
	<u>3,411,956</u>	<u>6,198,430</u>	<u>9,610,386</u>
NET POSITION			
Net investment in capital assets	16,622,329	2,975,903	19,598,232
Restricted	627,764	768,772	1,396,536
Unrestricted (deficit)	<u>(40,903,277)</u>	<u>3,469,898</u>	<u>(37,433,379)</u>
TOTAL NET POSITION	<u>\$ (23,653,184)</u>	<u>\$ 7,214,573</u>	<u>\$ (16,438,611)</u>

See accompanying Notes to Financial Statements.

Town of Colonie, New York
Government-Wide Financial Statements
Statement of Activities

Year Ended December 31, 2016

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenues and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities							
General government support	\$ 12,085,483	\$ 1,228,547	\$ -	\$ 10,370	\$ (10,846,566)	\$ -	\$ (10,846,566)
Public safety	35,513,341	1,554,835	227,719	100,243	(33,630,544)	-	(33,630,544)
Public health	6,770,661	4,789,955	-	-	(1,980,706)	-	(1,980,706)
Transportation	13,031,823	1,114,191	691,521	-	(11,226,111)	-	(11,226,111)
Economic assistance and opportunity	758	-	-	-	(758)	-	(758)
Culture and recreation	8,804,054	1,811,246	58,166	-	(6,934,642)	-	(6,934,642)
Home and community services	5,115,416	1,610,301	2,974,104	-	(531,011)	-	(531,011)
Debt interest	1,087,667	-	-	-	(1,087,667)	-	(1,087,667)
Total governmental activities	<u>82,409,203</u>	<u>12,109,075</u>	<u>3,951,510</u>	<u>110,613</u>	<u>(66,238,005)</u>	<u>-</u>	<u>(66,238,005)</u>
Business-type activities							
Pure Waters Department	9,720,171	212,031	-	-	-	(9,508,140)	(9,508,140)
Environmental Services Department	2,546,502	986,418	-	-	-	(1,560,084)	(1,560,084)
Latham Water Department	13,910,715	13,076,938	-	-	-	(833,777)	(833,777)
Total business-type activities	<u>26,177,388</u>	<u>14,275,387</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(11,902,001)</u>	<u>(11,902,001)</u>
Total	<u>\$ 108,586,591</u>	<u>\$ 26,384,462</u>	<u>\$ 3,951,510</u>	<u>\$ 110,613</u>	<u>(66,238,005)</u>	<u>(11,902,001)</u>	<u>(78,140,006)</u>
GENERAL REVENUES							
					25,550,374	10,472,275	36,022,649
					23,805,334	-	23,805,334
					19,812	22,656	42,468
					1,582,812	3,094,899	4,677,711
					131,386	54,081	185,467
					82,381	2,545	84,926
					2,063,119	-	2,063,119
					80,911	-	80,911
					3,120,214	-	3,120,214
					<u>56,436,343</u>	<u>13,646,456</u>	<u>70,082,799</u>
					2,360,016	(2,360,016)	-
					<u>58,796,359</u>	<u>11,286,440</u>	<u>70,082,799</u>
					(7,441,646)	(615,561)	(8,057,207)
					(16,211,538)	7,830,134	(8,381,404)
					<u>\$ (23,653,184)</u>	<u>\$ 7,214,573</u>	<u>\$ (16,438,611)</u>

See accompanying Notes to Financial Statements.

Town of Colonie, New York
Fund Financial Statements
Balance Sheet - Governmental Funds

December 31, 2016						
Major Funds						
	General Fund	Special Miscellaneous Revenue Fund	Highway Fund	Capital Projects Fund	Non-Major Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	\$ 552,357	\$ 8,953,396	\$ 271,509	\$ 2,813,999	\$ 1,757,633	\$ 14,348,894
Cash and cash equivalents, restricted	1,018,274	-	1,444,873	-	510,878	2,974,025
State and Federal aid receivables	-	-	-	-	57,235	57,235
Due from other governments	4,660,428	-	2,848,032	-	796,679	8,305,139
Other accounts receivable, net	1,960,244	14,947	24,240	-	20,027	2,019,458
Due from other funds	6,733,076	-	-	958,857	70,000	7,761,933
Other assets	9,840	-	-	-	-	9,840
Total assets	<u>\$ 14,934,219</u>	<u>\$ 8,968,343</u>	<u>\$ 4,588,654</u>	<u>\$ 3,772,856</u>	<u>\$ 3,212,452</u>	<u>\$ 35,476,524</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE						
LIABILITIES						
Accounts payable	\$ 4,926,782	\$ -	\$ 134	\$ 7,233	\$ 25,463	\$ 4,959,612
Accrued liabilities	499,246	-	66,083	-	99,773	665,102
Other liabilities	6,731	-	92,218	-	112,207	211,156
Revenue anticipation note payable	3,200,000	-	-	-	-	3,200,000
Bond anticipation notes payable	-	-	-	2,756,000	-	2,756,000
Due to other governments	4,261,881	305,031	398,797	-	471,305	5,437,014
Due to other funds	555,015	83,939	2,407,923	64,894	491,794	3,603,565
Unearned revenue	52,004	-	130	-	349,816	401,950
Total liabilities	<u>13,501,659</u>	<u>388,970</u>	<u>2,965,285</u>	<u>2,828,127</u>	<u>1,550,358</u>	<u>21,234,399</u>
DEFERRED INFLOWS OF RESOURCES						
Revenue earned but unavailable	-	-	-	-	5,009	5,009
FUND BALANCE						
Restricted	666,203	-	5,288	-	6,345	677,836
Committed, assigned, and unassigned	766,357	8,579,373	1,618,081	944,729	1,650,740	13,559,280
Total fund balance	<u>1,432,560</u>	<u>8,579,373</u>	<u>1,623,369</u>	<u>944,729</u>	<u>1,657,085</u>	<u>14,237,116</u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 14,934,219</u>	<u>\$ 8,968,343</u>	<u>\$ 4,588,654</u>	<u>\$ 3,772,856</u>	<u>\$ 3,212,452</u>	<u>\$ 35,476,524</u>

See accompanying Notes to Financial Statements.

Town of Colonie, New York

Reconciliation of Total Fund Balance Shown in the Governmental Funds to the Statement of Net Position

		<u>December 31, 2016</u>
Total fund balance in the fund financial statements for the governmental funds		\$ 14,237,116
This amount differs from the amount of net position shown in the statement of net position due to the following:		
<i>Assets</i>		
Capital assets, net of accumulated depreciation, are included as assets in the government-wide financial statements.		51,057,174
<i>Liabilities</i>		
Current liabilities for interest payable on long-term debt are included in the government-wide financial statements.		(376,742)
Liabilities for the retirement system for early incentive programs, long-term due to other governments, compensated absences, net pension liabilities, and other postemployment benefit obligations are included in the government-wide financial statements:		
Due to the retirement system for amortization programs	(7,971,854)	
Due to other governments	(406,413)	
Due to employees for compensated absences	(3,962,187)	
Net pension liability	(23,909,957)	
Due to employees for other postemployment benefits	<u>(43,454,060)</u>	(79,704,471)
Bonds, long-term bond anticipation notes, and installment purchase debt liabilities are included in the government-wide financial statements.		(31,838,845)
Liabilities for judgments and claims are included in the government-wide financial statements.		(29,227)
The internal service fund is used by management to charge the costs of workers' compensation insurance to individual funds. The liabilities of the internal service fund not related to business-type activities are included in governmental activities in the government-wide financial statements.		(1,606,721)
<i>Deferred Outflows and Inflows of Resources</i>		
The valuation of pension obligations can result in changes in actuarial assumptions, differences between expected and actual experiences, differences between projected and actual investment earnings and changes in proportion, and differences between employer contributions and proportionate share of contributions. These items are reported as deferred outflows and inflows of resources:		
Deferred outflows	28,015,479	
Deferred inflows	<u>(3,411,956)</u>	24,603,523
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.		5,009
<i>Interfund Activity</i>		
Amounts due between the various governmental activities are eliminated in the government-wide financial statements:		
Due from other funds	3,048,550	
Due to other funds	<u>(3,048,550)</u>	-
Total net position per statement of net position		<u>\$ (23,653,184)</u>

See accompanying Notes to Financial Statements.

Town of Colonie, New York

Fund Financial Statements Statement of Revenues, Expenditures, and Changes in Fund Balance (Deficit) - Governmental Funds

Year Ended December 31, 2016

	Major Funds					Total Governmental Funds
	General Fund	Special Miscellaneous Revenue Fund	Highway Fund	Capital Projects Fund	Non-Major Governmental Funds	
REVENUES						
Real property taxes and tax items	\$ 18,762,744	\$ -	\$ -	\$ -	\$ 6,787,630	\$ 25,550,374
Sales and use tax	12,166,648	-	8,816,493	-	2,822,193	23,805,334
Departmental income	6,647,210	2,384,750	319,616	-	340,246	9,691,822
Intergovernmental charges	160,753	-	4,593	-	-	165,346
Interest and use of property	1,575,017	5,287	13,272	4,906	4,142	1,602,624
Licenses and permits	70,426	-	3,600	-	1,178,085	1,252,111
Fines and forfeitures	1,149,135	-	-	-	-	1,149,135
Miscellaneous	35,993	-	12,030	9,800	23,088	80,911
Interfund revenues	2,092,021	-	-	4,799	70,000	2,166,820
State aid	2,786,062	-	691,521	-	480,233	3,957,816
Federal aid	100,243	-	-	-	2,974,104	3,074,347
Total revenues	<u>45,546,252</u>	<u>2,390,037</u>	<u>9,861,125</u>	<u>19,505</u>	<u>14,679,721</u>	<u>72,496,640</u>
EXPENDITURES						
General government support	7,382,905	-	-	72,094	244,595	7,699,594
Public safety	14,980,413	-	-	-	5,260,198	20,240,611
Health	4,096,124	-	-	18,559	4,399	4,119,082
Transportation	556,831	23,143	5,198,939	1,947,515	849,449	8,575,877
Economic assistance and opportunity	758	-	-	-	-	758
Culture and recreation	3,861,024	-	-	-	1,981,565	5,842,589
Home and community services	142,413	-	-	-	4,029,444	4,171,857
Employee benefits	14,058,146	-	2,473,613	-	2,069,724	18,601,483
Debt service, principal	2,214,469	-	1,329,322	-	53,100	3,596,891
Debt service, interest	432,891	-	550,904	-	7,784	991,579
Capital outlays	195,156	1,204,618	9,925	1,656,975	35,737	3,102,411
Total expenditures	<u>47,921,130</u>	<u>1,227,761</u>	<u>9,562,703</u>	<u>3,695,143</u>	<u>14,535,995</u>	<u>76,942,732</u>
OTHER FINANCING SOURCES (USES)						
Proceeds from issuance of serial bonds	-	-	-	10,880,000	-	10,880,000
Bond anticipation notes redeemed from appropriations	-	-	-	577,000	-	577,000
Proceeds from issuance of installment purchase debts	-	-	-	193,477	-	193,477
Sale of property and compensation for loss	163,332	-	55,685	9,485	18,947	247,449
Transfers in from other funds	2,360,016	-	-	-	25,000	2,385,016
Transfers out to other funds	(25,000)	-	-	-	-	(25,000)
Total other financing sources (uses)	<u>2,498,348</u>	<u>-</u>	<u>55,685</u>	<u>11,659,962</u>	<u>43,947</u>	<u>14,257,942</u>
NET CHANGE IN FUND BALANCE	123,470	1,162,276	354,107	7,984,324	187,673	9,811,850
FUND BALANCE (DEFICIT), <i>beginning of year</i>	<u>1,309,090</u>	<u>7,417,097</u>	<u>1,269,262</u>	<u>(7,039,595)</u>	<u>1,469,412</u>	<u>4,425,266</u>
FUND BALANCE, <i>end of year</i>	<u>\$ 1,432,560</u>	<u>\$ 8,579,373</u>	<u>\$ 1,623,369</u>	<u>\$ 944,729</u>	<u>\$ 1,657,085</u>	<u>\$ 14,237,116</u>

See accompanying Notes to Financial Statements.

Town of Colonie, New York

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance (Deficit) of Governmental Funds to the Change in Net Position Shown in the Statement of Activities

	<u>Year Ended December 31, 2016</u>
Net change in fund balance, total governmental funds	\$ 9,811,850
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities those expenditures are reported as capital asset additions.	3,102,411
Governmental funds do not report depreciation expense. This is the total depreciation expense reported in the statement of activities.	(3,708,247)
Governmental funds do not recognize the effects of disposing of capital assets which are not fully depreciated. This is the remaining net book value of capital assets disposed of reported in the statement of activities.	(38,782)
Governmental funds do not recognize the effect of revenues that do not provide current financial resources in the fund financial statements.	835
Accrued interest expense on long-term debt is reported in the government-wide statement of activities and changes in net position, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as an expenditure in governmental funds.	(96,088)
Bonds, long-term bond anticipation notes, and installment purchase debt proceeds provide financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond and installment purchased debt principal is an expenditure in the governmental funds, but the repayments reduce the long-term liabilities in the statement of net position. This difference is the net of debt proceeds and principal repayments reported in the governmental funds.	(8,132,165)
Certain expenses reported in the governmental funds were reclassified as prepaid expenses in the statement of activities, and payables were reported in the statement of activities for expenses that will be recognized in the governmental funds in following years.	665,204
Governmental funds do not recognize the effect of the changes in the net pension liability and other postemployment benefit obligations in the fund financial statements.	
Net pension liability	(2,502,203)
Other postemployment benefit obligations	(6,543,353)
	(9,045,556)
The internal service fund is used by management to charge the costs of workers' compensation insurance to individual funds. The net expenditures of the internal service fund not applicable to business-type activities is reported within governmental activities in the government-wide financial statements.	(1,108)
Governmental activities changes in net position per statement of activities	<u><u>\$ (7,441,646)</u></u>

See accompanying Notes to Financial Statements.

Town of Colonie, New York
Fund Financial Statements
Statement of Net Position - Proprietary Funds

December 31, 2016

	<u>Environmental Services Department</u>	<u>Pure Waters Department</u>	<u>Latham Water Department</u>	<u>Total Business-Type Activities</u>	<u>Workers' Compensation Internal Service Fund</u>
ASSETS AND DEFERRED OUTFLOW OF RESOURCES					
CURRENT ASSETS					
Cash and cash equivalents	\$ 26,738	\$ 6,144,003	\$ 7,585,386	\$ 13,756,127	\$ -
Cash and cash equivalents, restricted	123,339	269,561	434,560	827,460	-
Other receivables, net	601,526	22,224	7,014,782	7,638,532	-
Management agreement proceeds, current portion	1,100,000	-	-	1,100,000	-
Due from other governments	12,495	-	508,550	521,045	-
Due from governmental activities	-	555,015	-	555,015	-
NONCURRENT ASSETS					
Management agreement proceeds, less current portion	16,463,659	-	-	16,463,659	-
Capital assets, net	6,035,344	21,604,900	40,006,317	67,646,561	-
Total assets	<u>24,363,101</u>	<u>28,595,703</u>	<u>55,549,595</u>	<u>108,508,399</u>	<u>-</u>
DEFERRED OUTFLOW OF RESOURCES					
Deferred resources related to pensions	-	1,058,680	2,293,803	3,352,483	-
LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND NET POSITION					
CURRENT LIABILITIES					
Accounts payable	-	74,582	76,533	151,115	-
Accrued expenses	-	46,795	74,606	121,401	-
Retainage payable	-	161,321	89,422	250,743	-
Other liabilities	-	-	-	-	2,446,622
Unearned revenue	-	-	11,067	11,067	-
Bond anticipation notes payable	-	2,070,000	3,482,000	5,552,000	-
Due to governmental activities	1,660,817	30,000	2,704,406	4,395,223	-
Due to other governments	-	678,999	471,305	1,150,304	-
Accrued interest	132,666	272,945	224,983	630,594	-
Current portion of bonds payable	1,185,251	1,207,200	1,749,900	4,142,351	-
Current portion of pension related debt	-	41,108	89,088	130,196	-
NONCURRENT LIABILITIES					
Bonds payable, less current portion	12,071,107	21,576,800	21,328,400	54,976,307	-
Judgments and claims	-	24,912	29,606	54,518	-
Landfill closure and post-closure costs	13,940,458	-	-	13,940,458	-
Pension related debt, less current portion	-	269,262	587,944	857,206	-
Compensated absences	-	257,586	356,370	613,956	-
Net pension liability	-	954,137	2,067,293	3,021,430	-
Other postemployment benefits obligation	-	2,608,359	5,000,750	7,609,109	-
Total liabilities	<u>28,990,299</u>	<u>30,274,006</u>	<u>38,343,673</u>	<u>97,607,978</u>	<u>2,446,622</u>
DEFERRED INFLOW OF RESOURCES					
Deferred resources related to pensions	-	115,948	251,221	367,169	-
Deferred service concession arrangement receipts	5,831,261	-	-	5,831,261	-
Total deferred inflow of resources	<u>5,831,261</u>	<u>115,948</u>	<u>251,221</u>	<u>6,198,430</u>	<u>-</u>
NET POSITION					
Net investment in capital assets	(7,221,014)	(3,249,100)	13,446,017	2,975,903	-
Restricted for other purposes	123,339	244,649	400,784	768,772	-
Unrestricted (deficit)	<u>(3,360,784)</u>	<u>2,268,880</u>	<u>5,401,703</u>	<u>4,309,799</u>	<u>(2,446,622)</u>
Total net position	<u>\$ (10,458,459)</u>	<u>\$ (735,571)</u>	<u>\$ 19,248,504</u>	<u>8,054,474</u>	<u>\$ (2,446,622)</u>
Adjustments to reflect the consolidation of internal service fund activities related to business-type activities				<u>(839,901)</u>	
Net assets of business-type activities				<u>\$ 7,214,573</u>	

See accompanying Notes to Financial Statements.

Town of Colonie, New York

Fund Financial Statements Statement of Revenues, Expenditures, and Changes in Net Position - Proprietary Funds

	Year Ended December 31, 2016				
	Environmental Services Department	Pure Waters Department	Latham Water Department	Total Business-Type Activities	Workers' Compensation Internal Service Fund
OPERATING REVENUES					
Charges for services	\$ 964,850	\$ 211,784	\$ 13,047,007	\$ 14,223,641	\$ 1,600,392
Ad valorem tax	-	9,068,461	1,403,814	10,472,275	-
Miscellaneous services	21,568	247	29,931	51,746	-
Total operating revenues	986,418	9,280,492	14,480,752	24,747,662	1,600,392
OPERATING EXPENSES					
Personal services	-	1,868,413	3,608,253	5,476,666	-
Employee benefits	42,617	1,207,873	2,611,765	3,862,255	1,489,379
Other postemployment benefits	-	371,691	879,606	1,251,297	-
Supplies, materials, and services	33,185	3,974,546	4,417,227	8,424,958	-
Insurance	87,732	100,659	141,920	330,311	-
Depreciation	1,166,090	1,315,704	1,802,471	4,284,265	-
Closure and post-closure costs	573,917	-	-	573,917	-
Total operating expenses	1,903,541	8,838,886	13,461,242	24,203,669	1,489,379
Operating income (loss)	(917,123)	441,606	1,019,510	543,993	111,013
NONOPERATING REVENUES (EXPENSES)					
Use of property	2,804,576	-	290,323	3,094,899	-
Gain on sale of capital assets	-	27,527	26,554	54,081	-
Compensation for losses	-	2,545	-	2,545	-
Interest expense	(682,970)	(764,401)	(638,469)	(2,085,840)	-
Interest income	483	13,525	8,648	22,656	-
Total nonoperating revenues (expenses)	2,122,089	(720,804)	(312,944)	1,088,341	-
Income (loss) before transfers	1,204,966	(279,198)	706,566	1,632,334	111,013
TRANSFERS					
Operating transfers out	(2,360,016)	-	-	(2,360,016)	-
CHANGE IN NET POSITION	(1,155,050)	(279,198)	706,566	(727,682)	111,013
NET POSITION, <i>beginning of year</i>	(9,303,409)	(456,373)	18,541,938	(2,557,635)	(2,557,635)
NET POSITION, <i>end of year</i>	\$ (10,458,459)	\$ (735,571)	\$ 19,248,504	\$ (2,446,622)	\$ (2,446,622)
Adjustments to reflect the consolidation of internal service fund activities related to business-type activities				112,121	
Change in net assets of business-type activities				\$ (615,561)	

See accompanying Notes to Financial Statements.

Town of Colonie, New York
Fund Financial Statements
Statement of Cash Flows - Proprietary Funds

	Year Ended December 31, 2016				
	Environmental Services Department	Pure Waters Department	Latham Water Department	Total Business-Type Activities	Workers' Compensation Internal Service Fund
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Cash received from providing services	\$ 485,911	\$ 9,295,029	\$ 13,654,085	\$ 23,435,025	\$ 1,600,392
Cash paid for contractual expenses	(120,412)	(4,041,539)	(4,428,894)	(8,590,845)	-
Cash paid for personal services and employee benefits	(42,617)	(2,978,133)	(6,110,085)	(9,130,835)	(1,600,392)
	<u>322,882</u>	<u>2,275,357</u>	<u>3,115,106</u>	<u>5,713,345</u>	<u>-</u>
NET CASH PROVIDED (USED) BY NON-CAPITAL FINANCING ACTIVITIES					
Interfund transfers out	(2,360,016)	-	-	(2,360,016)	-
Compensation for losses	-	2,545	-	2,545	-
Change in due from/to other funds	1,070,010	362,120	(414,729)	1,017,401	-
	<u>(1,290,006)</u>	<u>364,665</u>	<u>(414,729)</u>	<u>(1,340,070)</u>	<u>-</u>
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES					
Purchase of capital assets	-	(4,125,618)	(1,984,057)	(6,109,675)	-
Proceeds from sale of capital assets, net	-	27,527	26,554	54,081	-
Proceeds from the issuance of bond anticipation notes	-	2,070,000	3,482,000	5,552,000	-
Proceeds from the issuance of serial bonds	-	1,650,000	-	1,650,000	-
Payments of debt principal (BANs, Bonds, and installment purchase debts)	(1,227,741)	(1,204,200)	(1,674,800)	(4,106,741)	-
Interest paid	(693,328)	(680,273)	(586,017)	(1,959,618)	-
Use of property	1,710,800	-	290,323	2,001,123	-
	<u>(210,269)</u>	<u>(2,262,564)</u>	<u>(445,997)</u>	<u>(2,918,830)</u>	<u>-</u>
NET CASH PROVIDED BY INVESTING ACTIVITIES					
Interest income	483	13,525	8,648	22,656	-
	<u>483</u>	<u>13,525</u>	<u>8,648</u>	<u>22,656</u>	<u>-</u>
Net increase (decrease) in cash and cash equivalents	(1,176,910)	390,983	2,263,028	1,477,101	-
CASH AND CASH EQUIVALENTS, beginning of year	1,326,987	6,022,581	5,756,918	13,106,486	-
CASH AND CASH EQUIVALENTS, end of year	\$ 150,077	\$ 6,413,564	\$ 8,019,946	\$ 14,583,587	\$ -
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Operating income (loss)	\$ (917,123)	\$ 441,606	\$ 1,019,510	\$ 543,993	\$ 111,013
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities					
Depreciation	1,166,090	1,315,704	1,802,471	4,284,265	-
(Increase) decrease in					
Other receivables, net	(500,507)	14,537	(728,638)	(1,214,608)	-
Due from other governments	505	-	(99,899)	(99,394)	-
Deferred outflow of resources	-	(760,914)	(1,648,645)	(2,409,559)	-
Increase (decrease) in					
Accounts payable	-	24,680	59,080	83,760	-
Accrued expenses	-	5,362	(32,749)	(27,387)	-
Other liabilities	-	-	-	-	(111,013)
Due to other governments	-	11,367	34,043	45,410	-
Unearned revenue	-	-	1,870	1,870	-
Landfill closure and post-closure costs	573,917	-	-	573,917	-
Judgments and claims	-	13,332	22,961	36,293	-
Pension related debt	-	(39,739)	(86,120)	(125,859)	-
Compensated absences	-	12,485	16,919	29,404	-
Net pension liability	-	751,925	1,629,169	2,381,094	-
Other postemployment benefits obligation	-	371,691	879,606	1,251,297	-
Deferred inflow of resources	-	113,321	245,528	358,849	-
	<u>\$ 322,882</u>	<u>\$ 2,275,357</u>	<u>\$ 3,115,106</u>	<u>\$ 5,713,345</u>	<u>\$ -</u>

See accompanying Notes to Financial Statements.

Town of Colonie, New York

Fund Financial Statements Statement of Net Position - Fiduciary Funds

	December 31, 2016		
	Benefit Trusts	Private Purpose Trust	Agency
ASSETS			
Cash and cash equivalents	\$ 34,257	\$ 7,771	\$ 2,690,788
Letters of credit	-	-	102,852
Investments	2,985,178	-	-
Contributions receivable	371,675	-	-
Due from other governments	-	-	23,245
Prepaid benefits	7,730	-	-
	3,398,840	7,771	2,816,885
LIABILITIES			
Benefits payable	420	-	-
Due to other governments	-	-	3,786
Due to other activities	-	-	318,160
Developer escrow funds	-	-	2,300,314
Bail deposits	-	-	91,605
Other liabilities	-	-	103,020
	420	-	2,816,885
NET POSITION			
Restricted			
Assets held in trust	\$ 3,398,420	\$ 7,771	\$ -

See accompanying Notes to Financial Statements.

Town of Colonie, New York

Fund Financial Statements Statement of Changes in Net Position - Fiduciary Funds

	Year Ended December 31, 2016	
	Benefit Trusts	Private Purpose Trust
ADDITIONS		
Employer contributions	\$ 273,093	\$ -
Interest and earnings	102,744	-
Net increase in the fair value of investments	96,534	-
Investment fees	(17,944)	-
	454,427	-
DEDUCTIONS		
Benefits	282,499	-
Management fees	19,316	-
	301,815	-
CHANGE IN NET POSITION	152,612	-
NET POSITION, <i>beginning of year</i>	3,245,808	7,771
NET POSITION, <i>end of year</i>	\$ 3,398,420	\$ 7,771

See accompanying Notes to Financial Statements.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies

The financial statements of the Town of Colonie, New York (Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

a. Reporting Entity

The Town is a municipal corporation which performs local governmental functions within its jurisdiction, including public safety, public works, highway, sewer, water, landfill, recreation, health and planning, and economic assistance and opportunity. The Town charter was adopted in 1895. The Town is governed by an elected Town Supervisor and a six-member Town Board.

The financial reporting entity consists of: (a) the primary government, which is the Town of Colonie, (b) organizations for which the primary government is financially accountable, and (c) organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

In evaluating how to define the Town for financial reporting purposes, management has considered all potential component units. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependence. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to influence operations significantly, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the Town and/or its citizens, or whether the activity is conducted within geographic boundaries of the Town and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the Town is able to exercise oversight responsibilities.

Based on the application of these criteria, the Town has no component units that should be included in the reporting entity.

The following organizations are not part of the Town and are thus excluded from the Town's financial reporting entity:

i. Town of Colonie Industrial Development Agency

The Town of Colonie Industrial Development Agency (IDA) was created in 1977 by the Town under the provisions of Chapter 232 of the 1977 Laws of New York State for the purpose of encouraging economic growth in the Town. The IDA is a legally separate organization for which the Town, by statute, appoints the members of the IDA Board. IDA Board members have complete responsibility for management of the IDA and accountability for fiscal matters. Neither the Town nor the IDA is liable for IDA bonds or notes.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

a. Reporting Entity - Continued

i. Town of Colonie Industrial Development Agency - Continued

Town Departments provide staff support and office space to the IDA. Under the terms of an annual agreement, the IDA paid the Town \$50,000 in support services provided during the year ended December 31, 2016.

ii. Town of Colonie Local Development Corporation

The Town of Colonie Local Development Corporation (LDC) was created in 2010 by the Town under Sections 402 and 1411 of the Not-For-Profit Corporation Laws of New York State for the purpose of encouraging growth in the Town. The LDC is a legally separate organization for which the Town, by statute, appoints the members of the LDC Board. LDC Board members have complete responsibility for management of the LDC and accountability for fiscal matters. Neither the Town nor the LDC is liable for LDC bonds or notes.

Town Departments provide staff support and office space to the LDC. Under the terms of an annual agreement, the LDC paid the Town \$2,000 in support services provided during the year ended December 31, 2016.

iii. School Boards and Districts

The five School Boards and Districts within the geographical limits of the Town are not considered part of the Town's reporting entity. The School Boards' members are elected by the general public, and the Town does not provide funding to the Districts. The Districts report their activities independently.

iv. Fire Districts

The six Fire Districts within the geographical limits of the Town are not considered part of the Town's reporting entity. The Fire Commission members are elected by the general public, and the Town does not provide funding to the Districts. The Districts report their activities independently.

b. Government-wide and Fund Financial Statements

The government-wide statements include the statement of net position and the statement of activities and report information on all the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other non-exchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs, and (b) grants that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

b. Government-wide and Fund Financial Statements - Continued

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

c. Basis of Accounting - Measurement Focus

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Property taxes are recognized as revenue in the year for which they are levied. Sales tax is recognized in the period in which it is earned. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources are included on the statement of net position. Operating statements present increases and decreases in net position.

Governmental fund financial statements are reported using a current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Measurable means the amount of the transaction can be determined. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax, sales tax, and other tax revenue reported in the governmental funds to be available if collected within 60 days, and other revenues to be available if collected within 180 days, after the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and judgments and claims, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Latham Water, Environmental Services, and Pure Waters Funds are ad valorem tax and charges to customers for sales and services. The revenues within the Workers' Compensation Internal Service Fund are interfund charges for self-insured workers' compensation costs paid. Operating expenses for these proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

c. Basis of Accounting - Measurement Focus - Continued

The Town reports the following major governmental funds:

General Fund - is the general operating fund of the Town. All financial transactions related to revenues and expenditures for delivery of those services traditionally provided by municipal governments, which are not accounted for in other funds, are accounted for in the General Fund.

Highway Fund - is for maintenance of the Town's roadways and their infrastructure costs, such as paving, storm sewer management, snow removal, and leaf and brush.

Miscellaneous Special Revenue Fund - is used to account for the receipt and disbursement of resources related to the Town's four mitigation areas.

Capital Projects Fund - is used to account for the receipt and disbursement of resources for the construction of capital assets.

The Town reports the following proprietary funds:

Major Enterprise Funds

Pure Waters Department - is used to account for the activities of the Town's sewer system.

Environmental Services Department - is used to account for the activities of the Town's landfill.

Latham Water Department - is used to account for the activities of the Town's water department.

Internal Service Fund

Workers' Compensation - is used to account for the activities related to the Town's self-insured workers' compensation costs.

Additionally, the Town reports the following fiduciary fund types:

Benefit Trusts Fund - is a fiduciary fund used to account for transactions and funds held in a trustee capacity for the various volunteer firemen's service award programs. This fund does not issue separate statements.

Private Purpose Trust Fund - is a fiduciary fund used to account for transactions related to a memorial fund to send children to summer camp.

Agency Fund - is a fiduciary fund used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations, and other governments.

d. Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues, expenses/expenditures, and other financing sources (uses) during the reporting year. Actual results could differ from those estimates.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

e. Fair Value Measurements

The Town categorizes its fair value measurements into the fair value hierarchy established by GASB Statement No. 72. The three levels of inputs used to measure fair value are as follows:

Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets in active markets that the Town has the ability to access.

Level 2 Inputs to the valuation methodology include:

- Quoted prices for similar assets in active markets;
- Quoted prices for identical or similar assets in inactive markets;
- Inputs other than quoted prices that are observable for the asset;
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset.

Level 3 Inputs to the valuation methodology are unobservable inputs and significant to the fair value measurement.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The investments held within the Town's Length of Service Award Program (LOSAP) at December 31, 2016 are categorized as Level 1 in the fair value hierarchy with fair value determined by the active markets. Cash deposits are reported at carrying amounts which reasonably estimate fair value. The composition of benefit trust investments, investment information, and fair values is presented in Note 11.

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the Town believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in different fair value measurement at the reporting date.

f. Cash and Cash Equivalents

The Town's cash and cash equivalents are defined as restricted and unrestricted short-term, highly liquid investments that are readily convertible to known amounts of cash at maturity (with maturity being no greater than 90 days when purchased).

Restricted cash and cash equivalents consist of funds restricted by the Town Board to reserve for future capital purposes and insurance claims; in addition to funds received as contributions for specific purposes which will benefit the Town.

New York State statutes require that collateral be maintained for cash and cash equivalents at 100% of all deposits not covered by the Federal Deposit Insurance Corporation (FDIC). As of December 31, 2016, the Town has adequate coverage for all the available bank balances either through the FDIC or securities held by an agent of the Town in the Town's name.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

g. Investments

Investments of the Benefit Trust Fund are for the Town's Length of Service Award Programs (LOSAP) and are reported at fair value.

Investment policies provide for an investment manager who has full discretion of assets allocated subject to the overall investment policy guidelines. Overall investment guidelines provide for diversification and allow investment in money markets, obligations of the United States government and its agencies, fixed income, and equity mutual funds.

Asset allocation guidelines for the benefit trusts are as follows:

	<u>Limit</u>
Money markets	As needed
Obligations of the United States of America and/or its agencies	0% - 100%
Mutual funds investing in any type of fixed investments	20% - 50%
Mutual funds or trusts investing in blue chip stocks of the United States of America	10% - 30%

The benefit trusts address credit risk and concentration of credit risk with the asset allocation guidelines stated above.

h. Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities, business-type activities, and fiduciary funds are reported in the government-wide financial statements as internal balances.

All accounts receivable are shown net of allowances for uncollectible revenues.

The Town provides for uncollectible accounts for the governmental and proprietary fund types based on a review of accounts by management. In both the fund and government-wide financial statements, allowances of \$2,899,727 and \$4,004 were reported for ambulance and water receivables, respectively, at December 31, 2016.

i. Capital Assets, Net

Within the government-wide financial statements, capital assets (buildings and improvements, machinery and equipment, infrastructure and landfill improvements) are reported in the applicable governmental or business-type columns. For the fund financial statements, capital assets are reported only in the proprietary funds. In the governmental funds, capital asset acquisition and construction costs are reflected as expenditures. Capital assets are valued at historical cost or at an estimated historical cost where no historical records exist. Donated capital assets are valued at the estimated fair value as of the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

i. Capital Assets, Net - Continued

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Buildings and improvements	\$ 5,000	Straight-line	5-40 years
Machinery and equipment	5,000	Straight-line	4-25 years
Infrastructure	100,000	Straight-line	25-40 years
Landfill improvements	100,000	Modified units of production/consumption	Based upon remaining capacity

Long-lived assets to be held and used are tested for recoverability whenever events or changes in circumstances indicate that the related carrying amount may not be recoverable. When required, impairment losses on assets to be held and used are recognized based on the excess of the asset's carrying amount over the fair value of the asset. There were no impairments of long-lived assets as of December 31, 2016.

j. Compensated Absences

Employees earn vacation time as they provide service. Pursuant to collective bargaining agreements, employees may accumulate (subject to certain limitations) unused time earned and upon retirement, termination, or death may be compensated for such accumulated time. Additionally, employees may accumulate compensation pay for overtime to be utilized as paid time off or cash payments at a future date.

For governmental activities, the current portion of leave time that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability in the governmental fund that will pay it. The long-term portion of leave time is accrued in the government-wide statement of net position as a non-current liability. For business-type funds, the full liability is recognized at both the fund and government-wide level.

k. Long-Term Liabilities

In the government-wide and proprietary funds financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds statement of net position.

In the fund financial statements, governmental funds recognize the face amount of debt issued as other financing sources. The current year's debt principal and interest payments are recognized as expenditures.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

l. Landfill Closure and Post-Closure Costs

State and federal laws and regulations require the Town to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post-closure costs will be paid only near or after the date that the landfill stops accepting waste, the Town reports a portion of these closure and post-closure costs in the Environmental Services Department Fund as a liability in each period based on landfill capacity used as of each balance sheet date, as determined by the Town's independent engineering firm. The \$13,940,458 accrued as landfill closure and post-closure costs at December 31, 2016, represents the cumulative amount reported to date based on the use of the full capacity of Cells 1 through 4, 94.46% of the estimated capacity of Cell 5, and 92.42% of the estimated capacity of Cell 6 currently being used.

The Town will recognize the remaining estimated cost of closure and post-closure care of \$990,586 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2016. Actual cost may differ due to inflation, changes in technology, or changes in regulations.

During August 2011, the Town entered into a contract with a private company (Company) to manage, maintain, and operate the Town's solid waste facility for a period of 25 years with the option to extend the contract for up to five additional five-year renewal periods. As outlined in the contract, the Company will assume the liability for all future closure and post-closure care costs, and has established financial assurances (e.g., reserve account, performance bond) as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the Company were to default on this contract. See Notes 2b and 6 in conjunction with this footnote.

m. Deferred Outflows and Inflows of Resources

For the Environmental Services Department, the unrestricted deficit net position amount of \$10,458,459 includes the effect of deferring the recognition of revenue from the solid waste facility service concession arrangement. The \$5,831,261 balance of the deferred inflow of resources at December 31, 2016, will be recognized as the remaining capacity of the solid waste facility is utilized over the term of the agreement. See Note 6 in conjunction with this footnote.

See Note 9 for discussion on deferred outflows and inflows of resources related to pensions.

n. Fund Balance

Fund balances for governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The five fund balance classifications are as follows:

Nonspendable - Amounts that cannot be spent because they are either (a) not in spendable form, or (b) are legally or contractually required to be maintained intact.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

n. Fund Balance - Continued

Restricted - Amounts that have restraints that are either (a) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Committed - Amounts that can only be used for specific purposes pursuant to constraints imposed by a formal action, such as legislation, resolution, or ordinance by the government's highest level of decision-making authority.

Assigned - Amounts that are constrained only by the government's *intent* to be used for a specified purpose, but are not restricted or committed in any manner.

Unassigned - The residual amount in the General Fund after all of the other classifications have been established. In a special revenue fund, if expenditures and other financing uses exceed the amounts restricted, committed, or assigned for those purposes, then a negative unassigned fund balance will occur.

Currently, the Town Board is the highest level of decision-making authority, and restricts fund balance through formal resolutions in accordance with General Municipal Law. Assignment of fund balance is done by the Town Supervisor's and Comptroller's authorization. The Town considers funds to be expended in the order of restricted, committed, assigned, and unassigned.

Note 7 provides details regarding the Town's fund balance classifications.

o. Adoption of New Accounting Standards

GASB Statement No. 72, *Fair Value Measurement and Application*. The primary objective of this statement is to enhance comparability of financial statements among governments by requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and accepted valuation techniques. This statement provides enhanced fair value application guidance and related disclosures in order to provide information to financial statement users about the impact of fair value measurements on a government's financial position. The Town implemented the provision of this accounting standard (see Note 1e).

GASB Statement No. 77, *Tax Abatement Disclosures*. The objective of this Statement is to improve financial reporting by giving users of the financial statements information about the nature and magnitude of tax abatements making these transactions more transparent to financial statement users. These disclosures will allow the users to have a better understanding of how tax abatements affect a government's future ability to raise resources and meet its financial obligations and the impact abatements have on a government's financial position and economic condition. The Town implemented the provision of this accounting standard (see Note 14).

p. Subsequent Events

The Town has evaluated subsequent events for potential recognition or disclosure through September 5, 2017, the date the financial statements were available to be issued.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 2 - Stewardship, Compliance, and Accountability

a. Budgetary Information

Annual budgets are adopted on a basis consistent with U.S. GAAP for all governmental funds except for the Special Miscellaneous Revenue Fund and the Capital Projects Fund. The Capital Projects funds adopt project-length budgets. The Special Miscellaneous Revenue Fund is not budgeted due to annual fluctuations of activity. All annual appropriations lapse at fiscal year-end.

The appropriated budget is prepared by fund, function, and department. The Town Comptroller may make transfers of appropriations within a department. Town Council approval is required for the transfer of appropriations between departments. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the functional level.

Encumbrance accounting is employed in governmental funds. Encumbrances, if any, outstanding at year-end are reported as assigned fund balance within the governmental fund financial statements and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year. There were no significant encumbrances outstanding at December 31, 2016.

b. Fund Deficit

The Town has a deficit net position of \$10,458,459 in the Environmental Services Department Fund as of December 31, 2016. In August 2011, the Town entered into a contract with a private company (Company) to manage, maintain, and operate the Town's solid waste facility for a period of 25 years with the option to extend the contract for up to five additional five-year renewal periods. The terms of the agreement provided for an upfront payment of \$23 million and quarterly payments of \$575,000 for the first five years and minimum quarterly payments of \$275,000 thereafter for twenty years. Additionally, the Company assumed the liability for all future closure and post-closure costs, and has established financial assurances as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the Company were to default on this contract. As a result of this transaction, the Environmental Services Department Fund initially recognized a deferred inflow of resources of approximately \$35 million, which is being recognized as revenue over the life of the agreement. Essentially, this is a funded deficit because as the deferred inflow is recognized as revenue, and the closure and post-closure liability is paid, the deficit will be eliminated.

The Town has a deficit net position of \$735,571 in the Pure Waters Department Fund as of December 31, 2016. This is the result of the required recognition of the other postemployment benefits liability of \$2,608,359. While the Fund is required to report this liability within its financial statements, it pays this liability on a pay-as-you-go basis. The Town does not increase user fees in order to fund pay-as-you-go liabilities.

The Town has a deficit net position of \$2,446,622 in the Workers' Compensation Internal Service Fund as of December 31, 2016. This will be eliminated through future payment of workers' compensation claims as they are incurred.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 3 - Capital Assets, Net of Accumulated Depreciation

A summary of changes in the capital assets of the governmental activities is as follows:

	Balance January 1, 2016	Additions	Disposals/ Retirements	Balance December 31, 2016
Capital assets not being depreciated				
Land	\$ 18,556,148	\$ -	\$ -	\$ 18,556,148
Construction in progress	1,548,466	1,517,535	(2,886,191)	179,810
	<u>20,104,614</u>	<u>1,517,535</u>	<u>(2,886,191)</u>	<u>18,735,958</u>
Capital assets, being depreciated				
Buildings and improvements	31,922,576	279,195	-	32,201,771
Machinery and equipment	32,568,385	1,523,173	(686,200)	33,405,358
Infrastructure	14,893,581	2,653,769	-	17,547,350
	<u>79,384,542</u>	<u>4,456,137</u>	<u>(686,200)</u>	<u>83,154,479</u>
Less accumulated depreciation for				
Buildings and improvements	(17,954,003)	(902,479)	-	(18,856,482)
Machinery and equipment	(25,107,468)	(2,085,762)	652,518	(26,540,712)
Infrastructure	(4,716,063)	(720,006)	-	(5,436,069)
	<u>(47,777,534)</u>	<u>(3,708,247)</u>	<u>652,518</u>	<u>(50,833,263)</u>
Capital assets being depreciated, net	<u>31,607,008</u>	<u>747,890</u>	<u>(33,682)</u>	<u>32,321,216</u>
	<u>\$ 51,711,622</u>	<u>\$ 2,265,425</u>	<u>\$ (2,919,873)</u>	<u>\$ 51,057,174</u>

A summary of changes in the capital assets of the business-type activities is as follows:

	Balance January 1, 2016	Additions	Disposals/ Retirements	Balance December 31, 2016
Capital assets not being depreciated				
Land	\$ 3,708,251	\$ -	\$ -	\$ 3,708,251
Construction in progress	5,531,283	5,634,189	(4,050,313)	7,115,159
	<u>9,239,534</u>	<u>5,634,189</u>	<u>(4,050,313)</u>	<u>10,823,410</u>
Capital assets being depreciated				
Landfill improvements	30,540,654	-	-	30,540,654
Buildings and improvements	53,140,699	565,188	-	53,705,887
Machinery and equipment	4,877,733	3,563,062	(179,085)	8,261,710
Infrastructure	42,452,609	430,775	-	42,883,384
	<u>131,011,695</u>	<u>4,559,025</u>	<u>(179,085)</u>	<u>135,391,635</u>
Less accumulated depreciation for				
Landfill improvements	(27,437,847)	(1,025,508)	-	(28,463,355)
Buildings and improvements	(26,837,735)	(999,955)	-	(27,837,690)
Machinery and equipment	(3,304,135)	(562,206)	179,085	(3,687,256)
Infrastructure	(16,883,587)	(1,696,596)	-	(18,580,183)
	<u>(74,463,304)</u>	<u>(4,284,265)</u>	<u>179,085</u>	<u>(78,568,484)</u>
Capital assets being depreciated, net	<u>56,548,391</u>	<u>274,760</u>	<u>-</u>	<u>56,823,151</u>
	<u>\$ 65,787,925</u>	<u>\$ 5,908,949</u>	<u>\$ (4,050,313)</u>	<u>\$ 67,646,561</u>

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 3 - Capital Assets, Net of Accumulated Depreciation - Continued

Depreciation expense was charged to programs as follows:

	Year Ended December 31, 2016
<i>Primary Government</i>	
Governmental activities	
General government	\$ 466,332
Public safety	1,133,422
Health	548,969
Transportation	1,079,788
Culture and recreation	384,479
Home and community services	95,257
	<u>3,708,247</u>
Total depreciation expense, governmental activities	<u>\$ 3,708,247</u>
	Year Ended December 31, 2016
Business-type activities	
Environmental Services Department	\$ 1,166,090
Pure Waters Department	1,315,704
Latham Water Department	1,802,471
	<u>4,284,265</u>
Total depreciation expense, business-type activities	<u>\$ 4,284,265</u>

Note 4 - Interfund Balances and Activity

A summary of interfund receivables and payables is as follows:

	December 31, 2016				
	General	Capital Projects	Non- Major	Pure Waters	Total Payable to
General	\$ -	\$ -	\$ -	\$ 555,015	\$ 555,015
Highway	1,449,066	958,857	-	-	2,407,923
Special miscellaneous revenue	83,939	-	-	-	83,939
Capital projects	64,894	-	-	-	64,894
Non-major funds	491,794	-	-	-	491,794
Environmental services	1,660,817	-	-	-	1,660,817
Pure Waters	-	-	30,000	-	30,000
Latham Water	2,664,406	-	40,000	-	2,704,406
Agency	318,160	-	-	-	318,160
	<u>6,733,076</u>	<u>958,857</u>	<u>70,000</u>	<u>555,015</u>	<u>8,316,948</u>
Total payable from	<u>\$ 6,733,076</u>	<u>\$ 958,857</u>	<u>\$ 70,000</u>	<u>\$ 555,015</u>	<u>\$ 8,316,948</u>

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 4 - Interfund Balances and Activity - Continued

A summary of the interfund transfers in and out are as follows:

	Year Ended December 31, 2016
General Fund, transfer in	\$ 2,360,016
General Fund, transfer out	(25,000)
Non-major Funds, transfer in	25,000
Environmental Services Department, transfer out	<u>(2,360,016)</u>
	<u>\$ -</u>

Interfund receivables and payables result from cash advances made between funds to cover capital expenses and cash flow shortages. The amount transferred to the General Fund was from operating surplus, before depreciation, and the amount transferred out of the General Fund was from operating surplus.

Note 5 - Indebtedness

General long-term debt of the Town is issued principally as serial bonds, which are due at various times through 2035. The bonds are issued primarily to finance acquisition or construction of capital facilities. These bonds are guaranteed by the full faith and credit of the Town and are being repaid from applicable taxes and user charges. Principal and interest payments are included in the expenditures of the related governmental funds. The Town has utilized 10.6% of its constitutional debt limit as of December 31, 2016.

Installment purchase debts (IPDs) represent the remaining principal installments due on the purchase of equipment within the General and the Highway Funds. The IPDs are issued to finance the acquisition of capital equipment. Principal and interest payments are included in the expenditures of the related governmental funds.

Due to other governments represents an amount due to the North Colonie Central School District under a long-term repayment agreement for a payment in lieu of taxes. It is a seven-year agreement with fixed principal payments and bears interest at the prime rate in effect at December 31st of each year of the agreement.

Compensated absences, judgments, and claims for governmental activities typically have been liquidated from the General Fund and the Special Revenue Funds.

The pension related debt is the amount of the required annual contribution to the New York State Retirement System that has been deferred under Chapter 260. The contributions will be paid over a ten-year period at interest rates ranging from 3% to 5%. (see Note 9).

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 5 - Indebtedness - Continued

A summary of the changes in governmental activities' long-term liabilities is as follows:

	Balance January 1, 2016	Issuance/ Additions	Payments/ Decreases	Balance December 31, 2016	Due Within One Year
Revenue anticipation note (RAN)	\$ 3,200,000	\$ 3,200,000	\$ (3,200,000)	\$ 3,200,000	\$ 3,200,000
Bond anticipation notes (BANs)	10,475,000	1,313,000	(8,872,000)	2,916,000	2,916,000
Installment purchase debts (IPDs)	355,879	193,477	(209,253)	340,103	143,416
General obligation bonds (Bonds)	<u>23,190,801</u>	<u>10,880,000</u>	<u>(2,732,059)</u>	<u>31,338,742</u>	<u>2,599,449</u>
Total RAN, BANs, IPDs, and Bonds	37,221,680	15,586,477	(15,013,312)	37,794,845	8,858,865
Judgments and claims	70,279	106,113	(147,165)	29,227	-
Due to other governments	392,892	-	(78,579)	314,313	78,588
Pension related debt (see Note 10)	8,520,419	493,462	(1,042,027)	7,971,854	1,047,694
Net pension liability	3,775,060	27,635,490	(7,500,593)	23,909,957	-
Compensated absences	<u>4,051,295</u>	<u>334,834</u>	<u>(423,942)</u>	<u>3,962,187</u>	<u>-</u>
	<u>\$ 54,031,625</u>	<u>\$ 44,156,376</u>	<u>\$ (24,205,618)</u>	<u>\$ 73,982,383</u>	<u>\$ 9,985,147</u>

A summary of the governmental activities' indebtedness under bonds, installment purchase debts, bond anticipation notes, and revenue anticipation notes payable is as follows:

Interest Rate	Date Issued	Maturity Date	Amount of Original Issue	Outstanding December 31, 2016	Annual Principal Installments
Revenue Anticipation Notes					
1.04%	Oct. 2016	Jan. 2017	\$ 3,200,000	<u>\$ 3,200,000</u>	\$ 3,200,000
Bond Anticipation Notes					
1.035%	March 2016	March 2017	2,916,000	<u>2,916,000</u>	2,916,000
Installment Purchase Debts					
2.95%	2013	2020	176,990	105,518	23,135 - 27,540
2.76%	2014	2017	25,027	6,340	6,004 - 6,515
2.92%	2014	2017	126,757	32,132	30,334 - 33,070
2.74%	2014	2017	32,103	8,131	7,703 - 8,354
2.71%	2014	2017	21,965	5,563	5,273 - 5,713
1.38%	2015	2018	54,111	27,053	13,251 - 13,807
1.28%	2015	2018	24,182	12,090	5,931 - 6,161
1.71%	2016	2019	36,015	26,781	8,776 - 9,234
1.71%	2016	2019	24,112	17,930	5,876 - 6,182
2.91%	2016	2019	133,350	98,565	31,917 - 34,785
				<u>340,103</u>	
General Obligation Bonds					
4.25%	2007	2027	2,630,000	1,113,900	24,900 - 177,900
5.5-6.0%	2008	2033	7,130,000	5,661,400	26,300 - 177,900
5.0-6.125%	2009	2029	6,050,800	429,400	34,000 - 1,185,700
3.0-4.5%	2012	2031	8,190,385	5,729,242	804,200 - 75,000
2.0-3.5%	2014	2021	3,235,000	1,840,000	105,000 - 460,000
2.0-4.0%	2014	2033	6,599,200	5,684,800	85,700 - 457,200
2.25-3.0%	2016	2035	10,880,000	10,880,000	145,000 - 830,000
				<u>31,338,742</u>	
				<u>\$ 37,794,845</u>	

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 5 - Indebtedness - Continued

A summary of the changes in business-type activities' long-term indebtedness for the year ended December 31, 2016, is as follows:

	Balance January 1, 2016	Issuance/ Additions	Payments	Balance December 31, 2016	Due Within One Year
Bond anticipation notes (BANs)	\$ 10,221,000	\$ 5,552,000	\$ (10,221,000)	\$ 5,552,000	\$ 5,552,000
General obligation bonds (Bonds)	51,354,399	11,652,000	(3,887,741)	59,118,658	4,142,351
Total Bonds and BANs payable	61,575,399	17,204,000	(14,108,741)	64,670,658	9,694,351
Judgments and claims	18,225	40,061	(3,768)	54,518	-
Landfill closure and post-closure costs (see Note 11)	13,366,541	618,211	(44,294)	13,940,458	44,294
Pension related debt (see Note 10)	1,113,261	-	(125,859)	987,402	130,196
Net pension liability	640,336	3,299,535	(918,441)	3,021,430	-
Compensated absences	584,552	80,115	(50,711)	613,956	-
	<u>\$ 77,298,314</u>	<u>\$ 21,241,922</u>	<u>\$ (15,251,814)</u>	<u>\$ 83,288,422</u>	<u>\$ 9,868,841</u>

A summary of the business-type activities' indebtedness under bonds and bond anticipation notes is as follows:

Interest Rate	Date Issued	Maturity Date	Amount of Original Issue	Outstanding December 31, 2016	Annual Principal Installments
Bond Anticipation Notes					
1.035%	March 2016	March 2017	\$ 5,552,000	<u>\$ 5,552,000</u>	\$ 5,552,000
Bonds Payable					
3.41%	1999/2002	2018	2,440,000	\$ 365,000	135,000 - 185,000
3.41%	1999/2002	2027	6,900,000	3,650,000	210,000 - 395,000
4.125%	2001	2016	3,875,300	1,290,000	226,000 - 307,000
1.20%	2004	2025	19,767,387	10,020,000	1,275,000
1.20%	2004	2025	3,307,082	1,620,000	200,000
4.25%	2007	2027	2,260,000	1,186,100	106,700 - 147,100
5.0-6.0%	2008	2033	9,555,000	7,568,600	151,400 - 451,100
5.0-6.125%	2009	2033	8,815,000	4,746,000	166,200 - 632,100
3.0-5.5%	2012	2030	10,117,200	7,925,000	542,000 - 250,000
3.0-4.5%	2012	2031	4,438,815	3,470,758	804,200 - 75,000
2.0-4.0%	2014	2033	6,162,080	5,625,200	269,080 - 367,600
2.25-3.0%	2016	2035	11,652,000	11,652,000	497,000 - 680,000
				<u>59,118,658</u>	
				<u>\$ 64,670,658</u>	

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 5 - Indebtedness - Continued

Annual debt service requirements to amortize general long-term debt, exclusive of bond and revenue anticipation notes which are expected to be refinanced during 2017, are as follows:

Year ending December 31,	Governmental Activities		Business-type Activities	
	Bonds and IPDs		Bonds	
	Principal	Interest	Principal	Interest
2017	\$ 2,742,865	\$ 1,204,554	\$ 4,142,351	\$ 2,205,361
2018	2,874,266	984,324	4,349,471	1,912,750
2019	2,740,627	900,459	4,255,383	1,762,571
2020	2,744,857	812,487	4,372,383	1,605,511
2021	2,447,787	723,929	4,531,913	1,443,869
2022 through 2026	10,505,962	2,470,087	22,274,038	4,900,421
2027 through 2031	5,936,781	934,502	10,648,819	1,950,431
2032 through 2035	1,685,700	97,246	4,544,300	262,554
	<u>\$ 31,678,845</u>	<u>\$ 8,127,588</u>	<u>\$ 59,118,658</u>	<u>\$ 16,043,468</u>

Note 6 - Deferred Service Concession Arrangement Receipts

The Town has entered into an agreement with Capital Region Landfills, Inc. (Company) under which the Company will manage, maintain, operate, and retain fees from the Town's solid waste facility for a period of twenty-five years. The Company is required to operate and maintain the solid waste facility in accordance with the terms of this solid waste facility operating agreement; this agreement also regulates the rates at which fees may be charged and increased. The Town received from the Company a lump-sum payment of \$23 million, and received quarterly payments of \$575,000 for the first five years, September 2011 through September 2016, of the agreement and minimum quarterly payments of \$275,000 thereafter for twenty years. The Town used the up-front-payment to establish an escrow fund to provide for the payment of debt service on bonds related to the solid waste facility in the amount of \$12,938,924, and the balance was transferred to the General Fund to assist in deficit fund balance reduction.

Additionally, under the agreement the Company assumed the liability for all future closure and post-closure costs, and has established financial assurances as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the Company were to default on this contract.

The Town reports the solid waste facility within the Environmental Services Department Fund with capital assets reported at a carrying value of \$6,035,344 and a deferred inflow of resources in the amount of \$5,831,261 at December 31, 2016, pursuant to the service concession arrangement. The Town has reported a receivable for the present value of future quarterly payments. At December 31, 2016, \$1,100,000 is reported as a current receivable and \$16,463,659 as a noncurrent receivable. Both the receivable and deferred inflow of resources will decline as payments are received and revenue is recognized. Revenue is recognized based on consumption of the remaining landfill capacity.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 7 - Fund Balance

The specific purposes that comprise the classifications of fund balance at December 31, 2016, are as follows:

	General Fund	Special Misc. Rev. Fund	Highway Fund	Capital Projects Fund	Non-Major Funds	Total
Restricted for						
Police asset forfeiture	\$ 607,774	\$ -	\$ -	\$ -	\$ -	\$ 607,774
DARE program donations	37,584	-	-	-	-	37,584
Community development programs	-	-	-	-	3,251	3,251
Judgment and claims	20,845	-	5,288	-	3,094	29,227
Total restricted fund balance	<u>666,203</u>	<u>-</u>	<u>5,288</u>	<u>-</u>	<u>6,345</u>	<u>677,836</u>
Committed to						
Capital purposes	240,797	-	-	-	-	240,797
Green space acquisition	-	-	-	-	160,745	160,745
Highway infrastructure	-	-	1,439,467	-	-	1,439,467
Assigned to						
Youth court program	99,420	-	-	-	-	99,420
Capital improvements	-	-	-	-	20,055	20,055
Operations of the fund	-	8,579,373	178,614	944,729	1,469,940	11,172,656
Unassigned	426,140	-	-	-	-	426,140
Total unrestricted fund balance	<u>766,357</u>	<u>8,579,373</u>	<u>1,618,081</u>	<u>944,729</u>	<u>1,650,740</u>	<u>13,559,280</u>
Total fund balance	<u>\$ 1,432,560</u>	<u>\$ 8,579,373</u>	<u>\$ 1,623,369</u>	<u>\$ 944,729</u>	<u>\$ 1,657,085</u>	<u>\$ 14,237,116</u>

Note 8 - Property Taxes

Property taxes to be used for general purposes are levied on all properties within the Town. In addition, certain water and refuse services are levied against those properties benefited by this service.

Property taxes are levied by December 31 and are payable in January. The Town's property taxes are levied together with Albany County and certain special districts. The Town and the special districts receive their full levy out of the first amounts collected. Albany County assumes enforcement responsibility for all uncollected taxes levied in the Town. Accordingly, the total levy is considered measurable and available, and there is no allowance for uncollectible property taxes at December 31.

The taxable assessed value of real property included in the general Town-wide tax levy of 2016 is \$5,814,653,475. The effective tax rate on this value is \$3.61 per thousand. The Town utilizes a full value method of assessing property values which is intended to approximate market.

Note 9 - Retirement Systems

Plan Description

The Town of Colonie participates in the New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS) which are collectively referred to as New York State and Local Retirement System (the System). These are cost-sharing multi-employer defined benefit retirement systems. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (NYSRSSL). Once a public employer elects to participate in the System, the election is irrevocable.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Plan Description - Continued

The New York State Constitution provides that pension membership is a contractual relationship, and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute.

The Town also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

Benefits Provided

The System provides retirement benefits as well as death and disability benefits.

Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2% of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the NYSRSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20% of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20% of the average of the previous two years.

Tiers 3, 4, and 5

Eligibility: Tiers 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4, and 5 is 62.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Benefits Provided - Continued

Tiers 3, 4, and 5 - Continued

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2% of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5% of final average salary is applied for each year of service over 30 years. Tiers 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tiers 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tiers 3, 4, and 5 members, each year of final average salary is limited to no more than 10% of the average of the previous two years.

Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members and 62 for PFRS members.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75% of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2% of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10% of the average of the previous four years.

Special Plans

The 25-Year Plans allow retirement after 25 years of service with a benefit of one-half of final average salary, and the 20-Year Plans allow retirement after 20 years of service with a benefit of one-half of final average salary. These plans are available to certain PFRS members, sheriffs, and correction officers.

Ordinary Disability Benefits

Generally, ordinary disability benefits, usually one-third of salary, are provided to eligible members after ten years of service; in some cases, they are provided after five years of service.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Benefits Provided - Continued

Accidental Disability Benefits

For all eligible Tier 1 and Tier 2 ERS and PFRS members, the accidental disability benefit is a pension of 75% of final average salary, with an offset for any Workers' Compensation benefits received. The benefit for eligible Tiers 3, 4, 5, and 6 members is the ordinary disability benefit with the years-of-service eligibility requirement dropped.

Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

Post-Retirement Benefit Increases

A cost-of-living-adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for ten years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50% of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1% or exceed 3%.

Funding Policy

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 (ERS) or January 9, 2010 (PFRS) who generally contribute 3% of their salary for their entire length of service. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tiers 5 and 6 members are required to contribute for all years of service.

Under the authority of the NYSRSSL, the Comptroller annually certifies the rates expressed in computing the employer's contributions based on salaries paid during the System's fiscal year ending March 31. Each year, the Comptroller renders a billing to participating employers requesting payment of amounts due in advance for the plan year April 1 to March 31. The NYSRSSL allows participating employers to pay their annual contributions on either December 15 of the current year, or February 1 of the following year. The Town elected to pay its contribution billed in 2016 on February 1, 2017.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Funding Policy - Continued

The required contributions for the current year and two preceding years were:

	<u>ERS</u>	<u>PFRS</u>
2016	\$ 4,833,902	\$ 3,585,133
2015	5,692,677	3,510,562
2014	5,851,485	3,913,624

Contributions made to the Systems were equal to 100% of the contributions required for each year, less the applicable amortizations.

Chapter 260 of the Laws of 2004 of the State of New York was enacted that allows local employers to bond or amortize a portion of their retirement bill for up to 10 years in accordance with the following schedule:

- For State fiscal year (SFY) 2004-05, the amount in excess of 7% of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the bonding/amortization was instituted.
- For SFY 2005-06, the amount in excess of 9.5% of employee's covered pensionable salaries.
- For SFY 2007-08, the amount in excess of 10.5% of employee's covered pensionable salaries.

Chapter 57 of the Laws of 2010 of the State of New York was enacted that allows local employers to amortize a portion of their retirement bill for 10 years in accordance with the following stipulations:

- For State fiscal year (SFY) 2010-11, the amount in excess of the graded rate of 9.5% of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the amortization was instituted.
- For subsequent SFYs, the graded rate will increase or decrease by up to 1% depending on the gap between the increase or decrease in the Systems' average rate and the previous graded rate.
- The interest rate will be set annually, and will be comparable to taxable fixed income investments of a similar duration.
- For SFYs in which the Systems' average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

Chapter 57 of the Laws of 2013 of the State of New York was enacted that allows local employers to amortize a portion of their retirement bill for up to 12 years in accordance with the following stipulations:

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Funding Policy - Continued

- The maximum amount an employer can amortize is the difference between the normal annual contribution (total bill, excluding payments for deficiency, group life, previous amortization, incentive costs, and prior year adjustments) and the graded contribution.
- For subsequent SFYs, the graded rate will increase or decrease by up to one-half of 1% depending on the gap between the increase or decrease in the System's average rate and the previous graded rate.
- The interest rate will be set annually, and will be comparable to a 12-year United States Treasury Bond plus 1%.
- For SFYs in which the Systems' average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

These laws require participating employers to make payments on a current basis, while bonding or amortizing existing unpaid amounts related to the Systems' fiscal years when the local employer opts to participate in the programs. The total unpaid liability at the end of the fiscal year was \$8,959,256, of which \$987,402 is reported in the various proprietary funds and \$7,971,854 on the statement of net position for the governmental activities.

For the years ended December 31, 2006 and 2010 through 2016, the Town opted to amortize the allowable portions of the annual ERS and PFRS retirement payment over a ten-year period. The principal amount amortized was \$7,149,426 for the ERS plan and \$5,783,702 for the PFRS plan. The principal and interest payments began in December 2006 and will end in February 2027, with interest ranging from 3% to 5% per annum.

The maturity schedule for this debt is as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Payable February 1,			
2018	\$ 1,177,890	\$ 299,205	\$ 1,477,095
2019	1,218,036	259,061	1,477,097
2020	1,259,575	217,518	1,477,093
2021	1,302,560	174,535	1,477,095
2022	1,288,244	130,054	1,418,298
2023	1,076,377	86,961	1,163,338
2024	847,538	51,968	899,506
2025	507,518	23,739	531,257
2026	226,903	8,087	234,990
2027	54,615	1,273	55,888
	<u>\$ 8,959,256</u>	<u>\$ 1,252,401</u>	<u>\$ 10,211,657</u>

Of the total unpaid principal balance of \$8,959,256 for the above amortizations, \$7,781,366 is included in the statement of net position as a non-current liability, and \$1,177,890 is shown as a current liability as December 31, 2016.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Pension Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the Town reported liabilities of \$15,902,253 and \$11,029,134 for its proportionate share of the net pension liabilities for ERS and PFRS, respectively. The net pension liabilities were measured as of March 31, 2016, and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities was based on a projection of the Town's long-term share of contributions to the pension plans relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2016, the Town's proportion of the ERS and PFRS was 0.0990777% and 0.3725068%, respectively.

For the year ended December 31, 2016, the Town recognized total pension expense of \$6,143,378 and \$4,222,679 for ERS and PFRS, respectively.

At December 31, 2016, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental Activities	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 164,012	\$ 3,194,280
Change in assumptions	8,189,549	-
Net difference between projected and actual investment earnings on pension plan investments	13,822,548	-
Employer contributions made subsequent to the measurement date	5,625,445	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	213,925	217,676
Subtotal	28,015,479	3,411,956
	Business-Type Activities	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	15,268	358,140
Change in assumptions	805,725	-
Net difference between projected and actual investment earnings on pension plan investments	1,792,479	-
Employer contributions made subsequent to the measurement date	688,831	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	50,180	9,029
Subtotal	3,352,483	367,169
Total	\$ 31,367,962	\$ 3,779,125

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Pension Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions - Continued

The amount of deferred outflows and inflows of resources resulting from contributions made subsequent to the measurement date will be recognized as a reduction in the net pension liability in the year ending December 31, 2017. The remaining cumulative net amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Governmental Activities	Business Type Activities	Total
For the year ending December 31,			
2017	\$ 4,648,339	\$ 581,776	\$ 5,230,115
2018	4,648,338	581,776	5,230,114
2019	4,648,338	581,776	5,230,114
2020	4,431,724	551,155	4,982,879
2021	601,339	-	601,339
	\$ 18,978,078	\$ 2,296,483	\$ 21,274,561

Actuarial Assumptions

The total pension liability at March 31, 2016 was determined by using an actuarial valuation as of April 1, 2015, with update procedures used to roll forward the total pension liability to March 31, 2016.

Significant actuarial assumptions used in the April 1, 2015 valuation, which are the same for ERS and PFRS unless noted otherwise, were as follows:

Actuarial Cost Method	Entry age normal
Inflation Rate	2.5%
Salary Scale	3.8% in ERS, 4.5% in PFRS, indexed by service
Investment rate of return, including inflation	7.0% compounded annually, net of investment expenses
Decrement	Developed from the Plan's August 2015 experience study of the period April 1, 2010 through March 31, 2015
Mortality improvement	Society of Actuaries Scale MP-2014

Annuitant mortality rates are based on April 1, 2010 through March 31, 2015 ERS and PFRS's experience with adjustments for mortality improvements based on MP-2014.

The actuarial assumptions used in the April 1, 2015 valuation are based on the results of an actuarial experience study for the period April 1, 2010 through March 31, 2015.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Actuarial Assumptions - Continued

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2016 are summarized below.

Asset Type	Target Allocation	Long-Term Expected Real Rate
Domestic equity	38.00%	7.30%
International equity	13.00%	8.55%
Private equity	10.00%	11.00%
Real estate	8.00%	8.25%
Absolute return strategies	3.00%	6.75%
Opportunistic portfolio	3.00%	8.60%
Real assets	3.00%	8.65%
Bonds and mortgages	18.00%	4.00%
Cash	2.00%	2.25%
Inflation-indexed bonds	2.00%	4.00%
	100.00%	

Discount Rate

The discount rate used to calculate the total pension liabilities was 7.0%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made as the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the Town's proportionate share of the net pension liabilities (assets) calculated using the discount rate of 7.0%, as well as what the Town's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.0%) or 1 percentage point higher (8.0%) than the current rate:

	1% Decrease (6.0%)	Current Assumption (7.0%)	1% Increase (8.0%)
Governmental Activities	\$ 53,680,055	\$ 23,909,957	\$ (1,152,792)
Business-Type Activities	6,813,101	3,021,430	(182,373)
Total net pension liability (asset)	\$ 60,493,156	\$ 26,931,387	\$ (1,335,165)

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 9 - Retirement Systems - Continued

Pension Plan Fiduciary Net Position

The components of the current year net pension liability of the ERS and PFRS as of March 31, 2016 were as follows (dollars in thousands):

	ERS	PFRS	Total
Employers' total pension liability	\$ 172,303,544	\$ 30,347,727	\$ 202,651,271
Plan net position	(156,253,265)	(27,386,940)	(183,640,205)
Employers' net pension liability	\$ 16,050,279	\$ 2,960,787	\$ 19,011,066
Ration of plan net position to the employers' total pension liability	90.7%	90.2%	90.6%

Note 10 - Deferred Compensation Plan

The Town offers its employees a deferred compensation plan (Plan) created in accordance with Internal Revenue Code Section 457. The Plan permits the participants to defer a portion of their salary until future years. Deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency.

The market value of Plan assets held by the related trust at December 31, 2016 totaling \$40,185,590 is not recorded in these financial statements, as they are not an asset of the Town. The Plan issues a publicly available financial report that includes financial statements and any required supplementary information. That report may be obtained by writing to the Town of Colonie Comptroller, 534 Loudon Road, Latham, New York 12110.

Note 11 - Volunteer Firefighter Service Award Programs

The Town sponsors, and is the program administrator for volunteer firefighter service award programs for four fire protection districts within the Town: Fuller Road, Latham, Maplewood, and Shaker Road-Loudonville Fire Districts.

Length of Service Awards Programs (LOSAP)

The Town established three separate defined contribution service award programs effective January 1, 1991, for the active volunteer firefighter members of the Fuller Road Fire Department, Inc. (Fuller Road), Shaker Road-Loudonville Fire Department (Shaker Road), and Maplewood Volunteer Fire Department, Inc. (Maplewood). A defined benefit service award program for the active members of the Latham-S.W. Pitts Hose Company, Inc. (Latham) was also established effective January 1, 1991. The programs were established pursuant to Article 11-A of New York State General Municipal Law. The programs provide municipally-funded deferred compensation to volunteer firefighters to facilitate the recruitment and retention of active volunteer firefighters.

Under Section 457(e)(11) of the Internal Revenue Code, Service Award Programs for volunteer firefighters and EMS volunteers are referred to as "LOSAP" - Length of Service Award Programs.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 11 - Volunteer Firefighter Service Award Programs - Continued

Defined Contribution Program Description

(a) Participation, Vesting, and Service Credit

In a defined contribution LOSAP, each participant has an individual program account. The program account balance of a participation volunteer is credited with a "service award" contribution as of the end of each year during which the volunteer was active enough to earn a year of service award program service credit. The participant is paid his or her account balance upon attainment of the "entitlement age." The amount paid will vary depending upon the number of years of service credit earned by the volunteer and the investment income (less administrative and/or investment expenses not paid by the Town) earned by the program assets and allocated to the participant's program account.

Active volunteer firefighters who have reached the age of 18 and who have completed one year of firefighting service are eligible to participate in the program. Participants acquire a non-forfeitable right to be paid their program account balance after being credited with five years of firefighting service or upon attaining the program's entitlement age while an active volunteer. The Fuller Road and Shaker Road programs' entitlement age is 62, and the Maplewood program's entitlement age is 55. An active volunteer firefighter is credited with a year of firefighting service for each calendar year after the establishment of the program in which he or she accumulates fifty points. Points are granted for the performance of certain firefighter activities in accordance with a system established by the sponsor on the basis of a statutory list of activities and point values. A participant may also receive credit for five years of active volunteer firefighting service rendered prior to the establishment of the program as an active volunteer firefighter member of Fuller Road, Shaker Road, or Maplewood.

(b) Defined Contribution Benefits

A participant's benefit under the program is his or her program account balance paid upon attainment of the entitlement age in a lump sum to the participant. The annual contribution paid by the Town and credited to the account of a participant who earned fifty points during a calendar year for Fuller Road, Shaker Road, and Maplewood is currently \$700. The maximum number of years of service credit a participant may earn for the Fuller Road and Shaker Road programs is 40 years, and for the Maplewood program, the maximum is 30 years.

Currently, there are two other optional forms of payment of a volunteer's earned service award under the programs (five or ten-year installment payments). Except in the case of death or total and permanent disablement, service awards commence to be paid as of the January next following the date a participant attains the entitlement age. Volunteers who continue to be active after attaining the entitlement age continue to have the opportunity to earn program credit and to thereby be paid additional service awards. The program provides death and disability benefits equal to the participant's program account balance at the time of death or disablement. The program does not provide extra line-of-duty death or disability benefits. All death and disability benefits are "self-insured" and are paid from the program trust fund.

For a complete explanation of the defined contribution program, see the Program Document, a copy of which is available from the Town Attorney.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 11 - Volunteer Firefighter Service Award Programs - Continued

Defined Benefit Program Description

(a) Participation, Vesting, and Service Credit

Active volunteer firefighters who have reached the age of 18 and who have completed one year of firefighting service are eligible to participate in the program. Participants acquire a non-forfeitable right to a service award after being credited with five years of firefighting service or upon attaining the program's entitlement age while an active volunteer. The program's entitlement age is age 60. An active volunteer firefighter is credited with a year of firefighting service for each calendar year after the establishment of the program in which he or she accumulates fifty points. Points are granted for the performance of certain firefighter activities in accordance with a system established by the sponsor on the basis of a statutory list of activities and point values. A participant may also receive credit for five years of active volunteer firefighting service rendered prior to the establishment of the program as an active volunteer firefighter member of Latham.

(b) Defined Benefit Benefits

A participant's service award benefit is paid as a ten-year certain and continuous monthly payment life annuity. The amount payable each month equals \$10 multiplied by the total number of years of service credit earned under the point system for years prior to 2006 plus \$15 multiplied by the total number of years of service credit earned by the volunteer under the point system for years after 2006. The maximum number of years of service credit a participant may earn is 40 years under the program. Currently, there is one other form of payment of a volunteer's earned service award under the program (an actuarially equivalent lump sum). Except in the case of death or total and permanent disablement, service awards commence to be paid when a participant attains the entitlement age. Volunteers who continue to be active after attaining the entitlement age and beginning to be paid a service award continue to have the opportunity to earn program credit and to thereby increase their service award payments.

The program provides death and disability benefits equal to the actuarial value of the participant's earned service award at the time of death or disablement (the minimum death benefit payable is \$10,000 if the participant was an active volunteer at death). The program does not provide extra line-of-duty death or disability benefits. All death and disability benefits are "self-insured" and are paid from the program trust fund.

For a complete explanation of the defined benefit program, see the Program Document, a copy of which is available from the Town Attorney.

(c) Funding Methodology and Actuarial Assumptions

The assets available for benefits totaled \$1,418,613 and the actuarial present value of accrued benefits was \$1,972,482 at December 31, 2016, for a funding percentage of 71.9%. However, the Plan has an unfunded liability for separately amortized costs for the 2010 program amendments in the amount of \$553,528, which will be amortized over the next fourteen years.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 11 - Volunteer Firefighter Service Award Programs - Continued

Defined Benefit Program Description - Continued

The actuarial valuation methodology used by the actuary to determine the sponsor's contribution is the Attained Age Normal Cost method. The assumptions used by the actuary to determine the sponsor's contribution and the actuarial present value of benefits are:

Assumed rate of return on program investments	5.0%
Tables used for:	
Post-Entitlement Age mortality	RP-2014 Male Mortality Table without projection
Pre-Entitlement Age mortality*	RP-2014 Mortality Table without Projection for calculation of Pre-EA Self-insured death benefit only
Pre-Entitlement Age disability*	None
Pre-Entitlement Age withdrawal*	None
Pre-Entitlement Age service credit accruals	100%

* For program cost calculation purposes, all pre-entitlement age active volunteer firefighter participants are assumed to: serve to the entitlement age; remain active and earn 50 points each year; and begin to be paid service awards upon attainment of the entitlement age.

Fiduciary Investment and Control

After the end of each calendar year, each fire department prepares and certifies a list of names of all persons who were active volunteer members of the fire department during the year indicating which volunteers earned 50 points. The certified lists are delivered to the Town for the Town Board's review and approval. The fire departments must maintain the point system records to verify each volunteer's points on forms provided and/or approved by the Town Board.

The Town Board has retained Penflex, Inc. to assist in the administration of the program. The services provided by Penflex, Inc. are described in an agreement between Penflex, Inc. and the Town, which is available at the Town Attorney's office.

Based on the certified calendar year volunteer firefighter listings, Penflex, Inc. determines and certifies in writing to the Town the amount of the service award to be paid to a participant or to a participant's designated beneficiary. The person(s) authorized by the Town Board then authorizes, in writing, the custodian of the Town's LOSAP trust funds to pay the service award. No service award benefit payment is made without the written certification from Penflex, Inc. and the written directive from the authorized representative of the Town Board.

Penflex, Inc. bills the Town for the services it provides. Invoices are authorized for payment by the Town in the same manner as any other invoice presented to the Town for payment. The Town pays Penflex, Inc.'s invoices from the LOSAP trust fund, in which case the Town reimburses the trust fund for the amounts paid to Penflex, Inc. to provide services for the defined benefit program (there is no reimbursement for Penflex, Inc.'s administrative costs paid under the defined contribution program).

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 11 - Volunteer Firefighter Service Award Programs - Continued

Fiduciary Investment and Control - Continued

Program assets are required to be held in trust by Article 11-A, for the exclusive purpose of providing benefits to participants and their beneficiaries or for the purpose of defraying the reasonable expenses of the operation and administration of the program. The Town Board created a Service Award Program Trust Fund through the adoption of a Trust Document, a copy of which is available from the Town Attorney. The Town Board is the program trustee.

Authority to invest program assets is vested in the program trustee. Program assets are invested in accordance with a statutory prudent person rule and in accordance with the written investment policy statement adopted by the Town Board.

The Town Board is required to retain an actuary to determine the amount of the Town's contributions to the plan. The actuary retained by the Town for this purpose is Craig Relyea of Penflex, Inc. Mr. Relyea is an Associate of the American Society of Actuaries. Portions of the following information are derived from a report prepared by the actuary dated June 20, 2017.

The Town Board has retained RBC Wealth Management to provide investment management and custodial services. The assets for all four programs are pooled into one investment account. RBC Wealth Management is a member of the Securities Investor Protection Corporation (SIPC). Cash and securities held at a member brokerage firm are insured by the SIPC up to \$500,000 per customer, including a maximum of \$250,000 for cash. Assets held in the RBC Bank Deposit program, \$34,257 as of December 31, 2016, are not covered by SIPC.

Contributions

The Town lags the contributions due to each program by fourteen months. For example, the contribution due for the program year ended December 31, 2015, was paid in February 2017, with interest.

A summary of the sponsor's required contribution for program year ended December 31, 2016, and scheduled to be paid in February 2018, is as follows:

Fuller Road	\$	19,278
Shaker Road		167,602
Maplewood		18,732
Latham		<u>54,687</u>
	\$	<u><u>260,299</u></u>

Administrative Services

A summary of the administrative/actuarial services provided allocated to the Departments for the year ended December 31, 2016, is as follows:

Fuller Road	\$	7,315
Shaker Road		9,959
Maplewood		4,668
Latham		<u>15,318</u>
	\$	<u><u>37,260</u></u>

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 11 - Volunteer Firefighter Service Award Programs - Continued

All of the activity of the LOSAP is reflected in the statement of changes in net position - fiduciary funds on page 37 of the fund financial statements.

A summary of the net assets held in trust for the Departments for the year ended December 31, 2016, is as follows:

Fuller Road	\$ 591,053
Shaker Road	990,177
Maplewood	233,029
Latham	1,584,161
	\$ 3,398,420

All the components of net position for the LOSAP are reflected in the statement of net position - fiduciary funds on page 36 of the fund financial statements.

Assets Held in Trust

The Town's benefit trust had the following cash, cash equivalents, and investments:

	December 31, 2016		
	Fair Value	Cost	% Total Cost
Cash and cash equivalents	\$ 34,257	\$ 34,257	1.2%
Equities			
United States	760,850	706,946	24.0%
International	301,491	264,121	8.9%
Fixed income securities			
Corporate obligations	2,722	2,554	0.1%
Mutual funds	1,341,486	1,342,304	45.5%
Mixed asset securities			
Mutual funds	578,629	601,017	20.4%
	\$ 3,019,435	\$ 2,951,199	100.0%

Note 12 - Postemployment Benefits Other Than Pensions

Plan Description - The Town provides a single-employer defined benefit healthcare plan (Plan). The Plan provides lifetime healthcare insurance and prescription drug coverage for eligible retirees and their spouses through the Town's Plan, which covers both active and retired members. Benefit provisions are established through negotiations between the Town and the unions representing employees and are renegotiated at the end of each of the bargaining periods.

Funding Policy - Contribution requirements also are negotiated between the Town and union representatives. The Town contributes a percent of the cost of current-year premiums for eligible retired Plan members and their spouses. For the year ended December 31, 2016, the Town contributed \$3,010,580 to the Plan. Plan members receiving benefits contribute a percent of their premium costs. Total member contributions were \$874,431 for the year ended December 31, 2016.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 12 - Postemployment Benefits Other Than Pensions - Continued

Annual OPEB Cost and Net OPEB Obligation - The Town's annual OPEB cost (expense) is calculated based on the *annual required contribution of the employer* (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the Town's net OPEB obligation to the Plan:

Annual required contribution	\$ 13,013,130
Interest on net OPEB obligation	1,730,741
Adjustments to annual required contribution	<u>(3,938,641)</u>
Annual OPEB cost	10,805,230
Contributions made	(3,010,580)
Net OPEB obligation, <i>beginning of year</i>	<u>43,268,519</u>
 Net OPEB obligation, <i>end of year</i>	 <u><u>\$ 51,063,169</u></u>

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation are as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
12/31/2016	\$ 10,805,230	27.90%	\$ 51,063,169
12/31/2015	10,336,242	26.90%	43,268,519
12/31/2014	6,627,655	27.10%	35,714,213
12/31/2013	6,333,164	26.40%	30,881,860
12/31/2012	7,376,643	23.50%	26,221,605
12/31/2011	6,503,863	25.85%	20,578,341
12/31/2010	4,844,187	28.70%	15,755,614
12/31/2009	5,329,810	21.10%	12,302,071

Funded Status and Funding Progress - As of December 31, 2016, the actuarial accrued liability for benefits was \$97,770,319, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the Plan) was \$34,961,569, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 280%.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 12 - Postemployment Benefits Other Than Pensions - Continued

Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following simplifying assumptions were made:

Retirement Age for Active Employees - Rates of decrement due to retirement based on the experience under the New York State & Local Retirement System as prepared by the Department of Civil Service's actuarial consultant in the report titled, Development of Recommended Actuarial Assumptions for New York State/SUNY GASB 45 Valuation.

Marital Status - It is assumed that 70% of retirees will be married at the time of retirement, with the male spouse assumed to be approximately three years older than the female.

Mortality - Life expectancies were based on RPH-2014 Mortality Table for Health Annuitants, sex distinct, with generational mortality.

Turnover - Rates of decrement due to turnover based on the experience under the New York State & Local Retirement System as prepared by the Department of Civil Service's actuarial consultant in the report titled, Development of Recommended Actuarial Assumptions for New York State/SUNY GASB 45 Valuation.

Healthcare Cost Trend Rate - The expected rate of increase in healthcare insurance premiums was based on projections of medical blended trend rates. A rate of 9.5% initially, reduced to an ultimate rate of 5% after ten years, was used.

Health Insurance Premiums - 2015 health insurance premiums for retirees were used as the basis for calculation of the present value of total benefits to be paid.

Based on the historical and expected returns of the Town's short-term investment portfolio, a discount rate of 4.0% was used. In addition, a projected unit credit actuarial cost method was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls on an open basis. The remaining amortization period at December 31, 2016 is 14 years.

Note 13 - Workers' Compensation

The Town is exposed to various risks of losses related to injuries of employees. The Town assumes the risk of loss relating to workers' compensation. The Town has established a liability account in the Internal Service Fund to account for losses, claims, and judgments, relating to this exposure. The Town purchases insurance for claims in excess of \$350,000. Settled claims have not exceeded the annual self-insurance funding in any of the past three fiscal years.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 13 - Workers' Compensation - Continued

Claims and judgments are recognized when it is probable that a liability has been incurred and the amount of loss can be reasonably estimated. Claim liabilities were \$2,446,622 at December 31, 2016, and are included in other liabilities within the Workers' Compensation Internal Service Fund.

Workers' compensation liabilities per fund for 2016 were:

	Balance January 1, 2016	Current Year Claims and Changes in Estimates	Claim Payments	Balance December 31, 2016
General Fund	\$ 815,480	\$ 557,469	\$ (322,950)	\$ 1,049,999
Highway Fund	730,736	165,306	(343,538)	552,504
Non-major Funds	59,397	10,177	(65,356)	4,218
Environmental Services Department	224,228	2,608	(42,617)	184,219
Pure Waters Department	86,851	170,551	(53,667)	203,735
Latham Water Department	640,943	38,112	(227,108)	451,947
Total	<u>\$ 2,557,635</u>	<u>\$ 944,223</u>	<u>\$ (1,055,236)</u>	<u>\$ 2,446,622</u>

Note 14 - Tax Abatements

The Town negotiates property tax abatement agreements on an individual basis. The Town has no tax abatement agreements in effect as of December 31, 2016.

The Town is also subject to tax abatements granted by the Town of Colonie Industrial Development Agency (IDA), an entity created by the Town of Colonie, to encourage economic development within the Town. Through the IDA, companies can apply for a sales tax, mortgage recording tax, or property tax exemption. As of December 31, 2016, there is only one active tax abatement agreement through the IDA, which is a property tax abatement for a senior citizen housing community. The taxes abated during 2016 amounted to \$72,596.

Note 15 - Commitments and Contingencies

a. Grant Programs

The Town participates in a number of grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The audits of these programs may be conducted, in accordance with grantor requirements, on a periodic basis. Accordingly, the Town's compliance with applicable grant requirements will be established at some future date. The amounts, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the Town believes, based upon its review of current activity and prior experience, the amount of such disallowances, if any, will be minimal.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 15 - Commitments and Contingencies - Continued

b. Construction Commitments

The Town has active construction and infrastructure improvement projects as of December 31, 2016. These projects include various sewer pump station and water plant, pump station, and storage improvement projects. At year-end, the Town's commitments with contractors are as follows:

Project	Total Commitment	Remaining Commitment
Pure Waters Department		
Lishakill Pump Station improvements (4)	3,908,600	332,786
Latham Water Department		
River Road Highlift Pump Station improvements (2)	840,750	722,714
Osborne Roud Tank and Standpipe improvements	2,024,000	1,372,500
Mohawk View Treatment Plant wetland remediation	451,413	100,803
	\$ 7,224,763	\$ 2,528,803

c. Litigation

Various suits and claims against the Town are presently pending involving claims for personal injury, tax appeals, and miscellaneous other cases. The Town is self-insured for up to \$1,000,000 for general liability claims. The Town purchases commercial insurance for claims in excess of the self-insured amount. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. Of the pending or threatened litigation as of December 31, 2016, certain cases are covered by insurance: the remainder is self-insured for which the Town has designated a portion of the fund balance of the General, Highway, other non-major governmental, and a judgment and claims liability has been recognized. In the opinion of the Town attorney, after considering all relevant facts, including discussions with outside counsel in certain instances, such litigation will not in the aggregate have a material adverse effect on the financial position, results of operations, or cash flows of the Town. The Town estimates the cost of these matters and records a liability for claims if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated. At December 31, 2016, the Town recorded an insurance reserve of \$29,227 in the Governmental Funds and \$54,518 in the caption "Judgments and Claims" in the Proprietary Funds.

Changes in the Town's claim liability amount during 2016 were:

Fund	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year-End
General Fund	\$ 65,035	\$ 50,065	\$ (94,254)	\$ 20,846
Highway	2,614	15,012	(12,338)	5,288
Other non-major	2,630	41,036	(40,573)	3,093
Pure Water	11,580	15,028	(1,696)	24,912
Latham Water	6,645	25,033	(2,072)	29,606
Total	\$ 88,504	\$ 146,174	\$ (150,933)	\$ 83,745

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 15 - Commitments and Contingencies - Continued

d. Environmental Risks

Certain facilities are subject to federal, state, and local regulations relating to the discharge of materials into the environment. Compliance with these provisions has not had, nor does the Town expect such compliance to have, any material effect upon the capital expenditures or financial condition of the Town. The Town believes that its current practices and procedures for control and disposition of regulated wastes comply with applicable federal, state, and local requirements.

The Latham Water Department has an active wetland remediation project ongoing related to mercury contamination at the Mohawk View Water Treatment Plant. The total estimated cost of the project, including remediation and ongoing monitoring, is estimated to be approximately \$400,000, of which \$351,000 was incurred during 2015, and \$15,000 was incurred during 2016. The balance is included in accrued expenses on the Latham Water Department's Statement of Net Position. Annual wetland review and reporting is required through December 31, 2018.

Note 16 - Accounting Standards Issued But Not Yet Implemented

GASB Statement 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68* establishes requirements for pensions and pension plans that are not administered through a trust meeting specified criteria, and thus are outside the scope of Statements 67 and 68. Statement 73 is effective for fiscal years beginning after June 15, 2015, except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement 68, which are effective for financial statements for fiscal years beginning after June 15, 2016.

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension* (GASB 75). GASB 75 establishes financial reporting standards for other postemployment benefits ("OPEB") plans for state and local governments. This standard replaces the requirements of GASB Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended*. The statement establishes standards for recognizing and measuring liabilities, deferred inflows and outflows of resources, and expense/expenditures, as well as identifying the methods and assumptions required to project benefit payments, discount projected benefit payments, to their actuarial present value, and attribute that present value to periods of employee service. Additionally, GASB 75 lays out requirements for additional note disclosures and required supplementary information. These requirements are effective for fiscal years beginning after June 15, 2017.

GASB Statement No. 82, *Pension Issues - An Amendment of GASB Statement No. 67, No. 68 and No. 73* (GASB 82). GASB 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The requirements of this statement are effective for reporting periods beginning after June 15, 2016, except for the requirements of paragraph 7 in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements of paragraph 7 are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 16 - Accounting Standards Issued But Not Yet Implemented- Continued

GASB Statement No. 84, *Fiduciary Activities* (GASB 84). GASB 84 establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this statement are effective for reporting periods beginning after December 15, 2018.

GASB Statement No. 85, *Omnibus 2017* (GASB 85). The objective of this statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). Specifically, this statement addresses the following topics:

- Blending a component unit in circumstances in which the primary government is a business-type activity that reports in a single column for financial statement presentation
- Reporting amounts previously reported as goodwill and “negative” goodwill
- Classifying real estate held by insurance entities
- Measuring certain money market investments and participating interest-earning investment contracts at amortized cost
- Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus
- Recognizing on-behalf payments for pensions or OPEB in employer financial statements
- Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB
- Classifying employer-paid member contributions for OPEB
- Simplifying certain aspects of the alternative measurement method for OPEB
- Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans.

The requirements of this statement are effective for reporting periods beginning after June 15, 2017.

GASB Statement No. 86, *Certain Debt Extinguishments* (GASB 86). The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The requirements of this statement are effective for reporting periods beginning after June 15, 2017.

GASB Statement No. 87, *Leases* (GASB 87). This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments’ leasing activities. The requirements of this statement are effective for reporting periods beginning after December 15, 2019.

Town of Colonie, New York

Notes to Financial Statements December 31, 2016

Note 16 - Accounting Standards Issued But Not Yet Implemented- Continued

Management has not estimated the extent of the potential impact of these statements on the Town's financial statements.

Note 17 - Subsequent Events

- a. The Town fully repaid the revenue anticipation notes outstanding at December 31, 2016, including \$11,538 of accrued interest, when they matured in January 2017.
- b. Bond Anticipation Note 2017A was issued on March 16, 2017 in the amount of \$19,765,200, matures in March 2018 and bears interest at an effective rate of 1.44%. It was issued to refinance \$7,574,200 of existing Bond Anticipation Notes 2016A and provide financing for the purchase of capital equipment and construction/improvement of capital facilities in the amount of \$12,191,000.
- c. Various Purpose Refunding Serial Bonds Series 2017A (Federally Taxable) and 2017B (Federally Tax Exempt) were issued on May 23, 2017 in the amount of \$4,550,000 and \$14,420,000, respectively. The bonds have principal and interest payments on April 1st and October 1st from 2017 to 2033, and bear interest at an interest rates ranging from 2.0% to 4.0% on Series 2017A, and 2.0% to 3.0% on Series 2017B. They were issued to advance refund the outstanding balances of the Public Improvement Serial Bonds Series 2007 (\$1,975,000), Series 2008 (\$12,700,000), and Series 2009 (\$4,750,000). As a result of this refunding the Town will save a total of approximately \$3.6 million between 2017 and 2033.
- d. On June 21, 2017, the Town of Colonie closed on the sale of property located at 1653 Central Avenue, Albany, New York 12205, referred to as the Town of Colonie Community Center. This building was an underutilized asset of the Town and was in need of cost prohibitive repairs due to age and environmental concerns. The property was sold for approximately \$1.7 million and was included in capital assets at a net book value of \$16,256 as of December 31, 2016.

Town of Colonie, New York

Required Supplementary Information - Statement of Revenues and Expenditures - Budget to Actual - General Fund

	Year Ended December 31, 2016					
	2016 Adopted Budget	2016 Modified Budget	Difference Adopted vs. Modified Positive (Negative)	2016 Actual	Variance With Actual vs. Modified Positive (Negative)	2017 Adopted Budget
REVENUES						
Real property taxes and tax items	\$ 18,750,112	\$ 18,750,112	\$ -	\$ 18,762,744	\$ 12,632	\$ 19,168,608
Sales and use tax	11,356,500	11,411,225	54,725	12,166,648	755,423	10,943,240
Departmental income	6,278,400	6,308,400	30,000	6,647,210	338,810	6,578,220
Intergovernmental charges	204,000	204,000	-	160,753	(43,247)	222,000
Interest and use of property	1,344,500	1,344,500	-	1,575,017	230,517	1,409,608
Licenses and permits	65,000	65,000	-	70,426	5,426	72,600
Fines and forfeitures	1,200,000	1,200,000	-	1,149,135	(50,865)	1,150,000
Sale of property and compensation for loss	56,000	86,420	30,420	163,332	76,912	35,750
Miscellaneous	28,094	28,094	-	35,993	7,899	33,365
Interfund revenues	3,193,000	3,193,000	-	2,092,021	(1,100,979)	3,188,000
State aid	2,816,500	2,816,500	-	2,786,062	(30,438)	2,813,800
Federal aid	-	-	-	100,243	100,243	-
Interfund transfers	3,100,000	3,100,000	-	2,360,016	(739,984)	3,100,000
Total revenues	<u>48,392,106</u>	<u>48,507,251</u>	<u>115,145</u>	<u>48,069,600</u>	<u>(437,651)</u>	<u>48,715,191</u>
EXPENDITURES						
General government support	7,651,633	7,447,858	(203,775)	7,406,620	41,238	7,693,216
Public safety	15,435,020	15,300,440	(134,580)	15,125,949	174,491	15,444,700
Health	4,120,675	4,120,675	-	4,106,864	13,811	4,121,894
Transportation	563,950	563,950	-	556,831	7,119	666,753
Economic assistance and opportunity	2,000	2,000	-	758	1,242	2,000
Culture and recreation	4,191,612	4,198,612	7,000	3,876,189	322,423	4,146,626
Home and community services	141,942	142,442	500	142,413	29	142,042
Employee benefits	13,825,200	14,058,200	233,000	14,058,146	54	14,369,500
Debt service	2,460,074	2,648,074	188,000	2,647,360	714	2,128,460
Interfund transfers	-	25,000	-	25,000	-	-
Total expenditures	<u>48,392,106</u>	<u>48,507,251</u>	<u>90,145</u>	<u>47,946,130</u>	<u>561,121</u>	<u>48,715,191</u>
Excess of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 25,000</u>	<u>\$ 123,470</u>	<u>\$ 123,470</u>	<u>\$ -</u>

See Independent Auditor's Report.

Town of Colonie, New York

Required Supplementary Information - Statement of Revenues and Expenditures - Budget to Actual - Highway Fund

	Year Ended December 31, 2016					
	2016 Adopted Budget	2016 Modified Budget	Difference Adopted vs. Modified Positive (Negative)	2016 Actual	Variance With Actual vs. Modified Positive (Negative)	2017 Adopted Budget
REVENUES						
Sales and use tax	\$ 9,066,493	\$ 9,066,493	\$ -	\$ 8,816,493	\$ (250,000)	\$ 9,585,579
Departmental income	1,000	1,000	-	319,616	318,616	5,000
Intergovernmental charges	-	-	-	4,593	4,593	4,000
Interest and use of property	1,000	1,000	-	13,272	12,272	1,000
Licenses and permits	4,500	4,500	-	3,600	(900)	4,000
Sale of property and compensation for loss	30,000	30,000	-	55,685	25,685	45,000
Miscellaneous	30,000	30,000	-	12,030	(17,970)	11,892
State aid	562,000	562,000	-	691,521	129,521	563,100
Total revenues	<u>9,694,993</u>	<u>9,694,993</u>	<u>-</u>	<u>9,916,810</u>	<u>221,817</u>	<u>10,219,571</u>
EXPENDITURES						
Transportation	5,627,762	5,338,762	(289,000)	5,208,864	129,898	5,609,560
Employee benefits	2,215,400	2,475,400	260,000	2,473,613	1,787	2,301,800
Debt service	1,851,831	1,880,831	29,000	1,880,226	605	2,308,211
Total expenditures	<u>9,694,993</u>	<u>9,694,993</u>	<u>-</u>	<u>9,562,703</u>	<u>132,290</u>	<u>10,219,571</u>
Excess of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 354,107</u>	<u>\$ 354,107</u>	<u>\$ -</u>

Town of Colonie, New York

Required Supplementary Information - Other Postemployment Benefits - Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL)- Simplified Entry Age (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a)/c)
12/31/15	\$ -	\$ 93,211,013	\$ 93,211,013	0.00%	\$ 34,804,599	268%
12/31/13	\$ -	\$ 57,578,521	\$ 57,578,521	0.00%	\$ 33,835,815	170%
12/31/11	\$ -	\$ 60,936,469	\$ 60,936,469	0.00%	\$ 34,657,021	176%
12/31/09	\$ -	\$ 46,244,157	\$ 46,244,157	0.00%	\$ 34,783,377	133%

Town of Colonie, New York

Required Supplementary Information - Schedule of Proportionate Share of the Net Pension Liability

	2016	2015
New York State and Local Employees' Retirement System		
Town's proportion of the net pension liability	0.0990777%	0.0997614%
Town's proportionate share of the net pension liability	\$ 15,902,253	\$ 3,370,185
Town's covered-employee payroll	\$ 25,446,349	\$ 26,548,015
Town's proportionate share of the net pension liability as a percentage of its covered-employee payroll	62.49%	12.69%
Plan fiduciary net position as a percentage of the total pension liability	90.68%	97.95%
New York State and Local Police and Fire Retirement System		
Town's proportion of the net pension liability	0.3725068%	0.3797182%
Town's proportionate share of the net pension liability	\$ 11,029,134	\$ 1,045,211
Town's covered-employee payroll	\$ 10,460,438	\$ 10,901,149
Town's proportionate share of the net pension liability as a percentage of its covered-employee payroll	105.44%	9.59%
Plan fiduciary net position as a percentage of the total pension liability	90.24%	99.00%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Town of Colonie, New York

Required Supplementary Information - Schedule of Pension Contributions

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
New York State and Local Employees' Retirement System										
Contractually required contribution	\$4,833,902	\$5,692,677	\$5,851,485	\$5,754,801	\$5,128,227	\$4,934,048	\$3,026,457	\$2,210,160	\$2,223,241	\$2,510,505
Contributions in relation to the contractually required contribution	4,833,902	5,692,677	5,851,485	5,754,801	5,128,227	4,934,048	3,026,457	2,210,160	2,223,241	2,510,505
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Town's covered-employee payroll	25,446,349	26,548,015	24,847,159	24,829,042	25,408,353	26,990,499	27,527,758	26,414,837	26,908,752	25,746,336
Contribution as a percentage of covered-employee payroll	19.0%	21.4%	23.5%	23.2%	20.2%	18.3%	11.0%	8.4%	8.3%	9.8%
New York State and Local Police and Fire Retirement System										
Contractually required contribution	\$3,585,133	\$3,510,652	\$3,913,624	\$3,835,842	\$3,385,540	\$3,027,083	\$2,471,081	\$2,109,293	\$2,450,209	\$1,999,581
Contributions in relation to the contractually required contribution	3,585,133	3,510,652	3,913,624	3,835,842	3,385,540	3,027,083	2,471,081	2,109,293	2,450,209	1,999,581
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Town's covered-employee payroll	10,460,438	10,901,149	10,161,966	10,034,899	9,433,133	9,639,197	9,510,819	9,264,178	8,882,929	8,625,914
Contribution as a percentage of covered-employee payroll	34.3%	32.2%	38.5%	38.2%	35.9%	31.4%	26.0%	22.8%	27.6%	23.2%

See Independent Auditor's Report.

Town of Colonie, New York

Supplementary Information - Non-major Governmental Funds

The Town maintains eight special revenue funds that are not considered major governmental funds. These non-major special revenue funds include the following:

- The General-Town Outside Villages Fund was created to account for the assets, liabilities, fund balance, and activities of certain services provided to residents who are not located within one of the two villages contained in the Town and is funded primarily by sales taxes.
- The Community Development Special Grant Fund was created to account for the assets, liabilities, fund balance, and activities of the Town's Section 8 Housing Choice Voucher, HOME, Community Development Block Grant, and Housing Development Programs and is funded by various state and federal grants.
- The Library Fund was created to account for the assets, liabilities, fund balance, and activities of the William K. Sanford Town Library and is funded principally through property taxes.
- The Drainage District Fund was created to account for the assets, liabilities, fund balance, and activities of the Albany Street Drainage District for a drainage project and is funded through a special assessment on the property owners in the District.
- The Fire Protection District Funds were created to account for the activities of fire protection service contracts between the Town and four nonprofit fire companies and is funded through property taxes.
- The Refuse and Garbage District Fund was created to account for the assets, liabilities, fund balance, and activities of the Maplewood portion of the Town for separate refuse and garbage collection services and is funded through a special assessment on the property owners in the District.
- The Water District Fund was created to account for the assets, liabilities, fund balance, and activities of the Maplewood portion of the Town for separate water transmission services and is funded through a special assessment on the property owners in the District.

The following are financial statements for these non-major governmental funds:

Town of Colonie, New York

Supplementary Information - Combining Balance Sheet Non-major Governmental Funds

December 31, 2016

Nonmajor Funds

		Community Development Special Grant	Library	Drainage District	Refuse and Garbage District	Water District	Total Non-Major Governmental Funds
General- Town Outside Village							
ASSETS							
Cash and cash equivalents	\$ 106,818	\$ 986,405	\$ 595,739	\$ 45,067	\$ 13,414	\$ 10,190	\$ 1,757,633
Cash and cash equivalents, restricted	184,314	305,492	21,072	-	-	-	510,878
State and Federal aid receivables	-	57,235	-	-	-	-	57,235
Due from other governments	796,679	-	-	-	-	-	796,679
Other accounts receivable, net	15,018	5,009	-	-	-	-	20,027
Due from other funds	70,000	-	-	-	-	-	70,000
Total assets	<u>\$ 1,172,829</u>	<u>\$ 1,354,141</u>	<u>\$ 616,811</u>	<u>\$ 45,067</u>	<u>\$ 13,414</u>	<u>\$ 10,190</u>	<u>\$ 3,212,452</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE							
LIABILITIES							
Accounts payable	\$ 10,047	\$ 15,071	\$ 345	\$ -	\$ -	\$ -	\$ 25,463
Accrued liabilities	73,989	-	25,784	-	-	-	99,773
Other liabilities	15,083	97,124	-	-	-	-	112,207
Due to other governments	290,034	-	181,271	-	-	-	471,305
Due to other funds	296,623	3,164	189,299	-	2,708	-	491,794
Unearned revenue	80,444	225,716	43,656	-	-	-	349,816
Total liabilities	<u>766,220</u>	<u>341,075</u>	<u>440,355</u>	<u>-</u>	<u>2,708</u>	<u>-</u>	<u>1,550,358</u>
DEFERRED INFLOWS OF RESOURCES							
Revenue earned but unavailable	-	5,009	-	-	-	-	5,009
FUND BALANCE							
Restricted	2,077	3,251	1,017	-	-	-	6,345
Committed, assigned, and unassigned	404,532	1,004,806	175,439	45,067	10,706	10,190	1,650,740
Total fund balance	<u>406,609</u>	<u>1,008,057</u>	<u>176,456</u>	<u>45,067</u>	<u>10,706</u>	<u>10,190</u>	<u>1,657,085</u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 1,172,829</u>	<u>\$ 1,354,141</u>	<u>\$ 616,811</u>	<u>\$ 45,067</u>	<u>\$ 13,414</u>	<u>\$ 10,190</u>	<u>\$ 3,212,452</u>

See Independent Auditor's Report.

Town of Colonie, New York

Supplementary Information - Combining Revenues, Expenditures, and Changes in Fund Balance Non-major Governments Funds

	Year Ended December 31, 2016							Total Non-Major Governmental Funds
	Nonmajor Funds							
	General- Town Outside Village	Community Development Special Grant	Library	Drainage District	Fire Protection District	Refuse and Garbage District	Water District	
REVENUES								
Real property taxes and tax items	\$ -	\$ -	\$ 2,580,929	\$ -	\$ 4,162,201	\$ 31,000	\$ 13,500	\$ 6,787,630
Sales and use tax	2,822,193	-	-	-	-	-	-	2,822,193
Departmental income	255,987	45,755	38,504	-	-	-	-	340,246
Interest and use of property	348	2,183	1,611	-	-	-	-	4,142
Licenses and permits	1,178,085	-	-	-	-	-	-	1,178,085
Miscellaneous	672	-	22,416	-	-	-	-	23,088
Interfund revenue	70,000	-	-	-	-	-	-	70,000
State aid	456,567	-	23,666	-	-	-	-	480,233
Federal aid	-	2,974,104	-	-	-	-	-	2,974,104
Total revenues	<u>4,783,852</u>	<u>3,022,042</u>	<u>2,667,126</u>	<u>-</u>	<u>4,162,201</u>	<u>31,000</u>	<u>13,500</u>	<u>14,679,721</u>
EXPENDITURES								
General government support	244,595	-	-	-	-	-	-	244,595
Public safety	1,097,997	-	-	-	4,162,201	-	-	5,260,198
Health	4,399	-	-	-	-	-	-	4,399
Transportation	849,449	-	-	-	-	-	-	849,449
Culture and recreation	-	-	1,981,565	-	-	-	-	1,981,565
Home and community services	979,808	3,000,078	-	-	-	34,981	14,577	4,029,444
Employee benefits	1,367,460	34,598	667,666	-	-	-	-	2,069,724
Debt service, principal	-	-	50,100	3,000	-	-	-	53,100
Debt service, interest	-	-	7,784	-	-	-	-	7,784
Capital outlay	35,737	-	-	-	-	-	-	35,737
Total expenditures	<u>4,579,445</u>	<u>3,034,676</u>	<u>2,707,115</u>	<u>3,000</u>	<u>4,162,201</u>	<u>34,981</u>	<u>14,577</u>	<u>14,535,995</u>
OTHER FINANCING SOURCES (USES)								
Transfers in from other funds	-	-	25,000	-	-	-	-	25,000
Sale of property and compensation for loss	-	-	18,947	-	-	-	-	18,947
Total other financing sources	<u>-</u>	<u>-</u>	<u>43,947</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>43,947</u>
NET CHANGE IN FUND BALANCE	204,407	(12,634)	3,958	(3,000)	-	(3,981)	(1,077)	187,673
FUND BALANCE, beginning of year	<u>202,202</u>	<u>1,020,691</u>	<u>172,498</u>	<u>48,067</u>	<u>-</u>	<u>14,687</u>	<u>11,267</u>	<u>1,469,412</u>
FUND BALANCE, end of year	<u><u>\$ 406,609</u></u>	<u><u>\$ 1,008,057</u></u>	<u><u>\$ 176,456</u></u>	<u><u>\$ 45,067</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 10,706</u></u>	<u><u>\$ 10,190</u></u>	<u><u>\$ 1,657,085</u></u>

See Independent Auditor's Report.